

# Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2019



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**CITY OF GILMER, TEXAS**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

ISSUED BY

CITY OF GILMER, TEXAS

GREG HUTSON  
CITY MANAGER

City of Gilmer, Texas  
Comprehensive Annual Financial Report  
For The Year Ended September 30, 2019

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## Introductory Section



March 31, 2020

The Honorable Mayor and City Council  
of the City of Gilmer

The Texas Local Government Code states that a municipality shall have its records and accounts audited annually and shall have annual financial statements prepared based on the audit. The Comprehensive Annual Financial Report (CAFR) of the City of Gilmer, Texas (the "City") for the year ended September 30, 2019, is hereby submitted to fulfill that requirement.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to gain an understanding of the City's financial affairs have been included. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Karen A. Jacks & Associates, P.C., has issued an unmodified ("clean") opinion on the City of Gilmer's financial statements for the year ended September 30, 2019. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (the "MD&A") immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILES OF THE CITY

The City of Gilmer, founded in 1848, is the county seat of Upshur County. Gilmer is located 35 miles northeast of Tyler and 22 miles northwest of Longview. The city's namesake is Thomas W. Gilmer who died during the test firing of a new cannon on the USS *Princeton* on February 28, 1844. The City has a population of 5,184 within the Gilmer ISD school district. Gilmer ISD operates 1 elementary school, 1 intermediate school, 1 junior high, and 1 high school within city boundaries. The City of Gilmer operates under a council-manager form of government. The governing body is comprised of 2 at large elected council members, and 4 council members elected from their respective districts. The governing body is made up of a Mayor and six Council members. Length of office for all Council members and the Mayor are two-year staggered terms. The City Council appoints the City Manager, City Attorney, and Municipal Court Judge. All other staff members work either directly or indirectly under the direction of the City Manager.

The combined Financial Statements of the City of Gilmer include all governmental activities, business-type activities, organizations, and functions for which the City exercises significant oversight responsibility. The criteria considered in determining governmental activities to be reported within the City's combined financial statements are based upon and consistent with those set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial

Reporting Standards”. Based on this criterion the Gilmer Economic Development Corporation is included in this report as a component unit of the City of Gilmer.

The City Council appoints its boards and commissions, which do not meet the established criteria for inclusion in the reporting entity and are therefore excluded from this report. They are the following:

1. Planning & Zoning
2. Board of Adjustments
3. Airport Advisory Board
4. Gilmer Housing Authority
5. Park Advisory Board
6. Condemnation Board

Currently, the City Council serves in these capacities. The City provides services to its citizens that are considered necessary and meaningful and that can be provided by the City at a reasonable cost. Major service provided under general government and enterprise functions are: police and fire protection, water, wastewater, solid waste, street upkeep and maintenance, stormwater, and general administrative services. Other services include code enforcement, building inspection, animal control, and economic development. The City operates a municipal court as established by City ordinance.

#### LOCAL ECONOMY

The City of Gilmer, the Northeast Texas Region, and the State of Texas have experienced steady economic growth over the last several years with continued expansion expected. The population (area and city) is expected to increase over the next few years. As such, the number and types of businesses will increase within the city. Types of existing businesses supporting the local economy include manufacturing, feed stores, repair businesses, restaurants, convenience stores, motels, retail, and other service-oriented businesses. The City’s major sources of revenue are sales and ad valorem property taxes and are fluctuating according to prevailing business conditions.

The area unemployment rate for 2019 was 3.6%. One area that continues to be a concern is the lack of a skilled work force in the surrounding area. However, with the recently passed Gilmer ISD bond issue, they are in the process of building a new high school with the latest in technology. In addition, a new and improved technology center will be built, adding and expanding skill set instruction. We believe this will prepare and equip future generations of students with the skills necessary to meet the changing demands of the workforce today. Also, city and area economic development groups continue to collaborate to make Gilmer and the surrounding area a better place to live and work. The Economic Development Corporation in collaboration with the Gilmer Industrial Foundation and the Upshur Area Business Roundtable is committed to marketing the City’s assets and encouraging business relocation, retention, and entrepreneurial activity. The City of Gilmer has been growing slowly but management believes we are on the right track to see increases in population and future development projects.

#### LONG-TERM FINANCIAL PLANNING

The City’s overall financial position is sound. The reserves in all funds are adequate and will continue to be increased over the next 3-5 years. Cost containment and increased revenues are primary towards meeting this ongoing objective. In addition, these reserves are monitored which is accomplished through continual refinement of long-range fund projections.

Improvements and maintenance to water and sewer infrastructure continue to be made and this is always a top priority for city leadership.

## FINANCIAL PROCEDURES AND BUDGETARY CONTROLS

The City's accounting records for general government are maintained on a modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's water and sewer utility and other proprietary activities are maintained on the accrual basis. The budgetary process begins each year with the preparation of both current and proposed year revenue estimates by the City's financial management staff, and expenditure estimates by each City's division. Budgets are reviewed by the City Manager who submits a recommended budget to the City Council. The City Council approves all budget amendments.

## MAJOR INITIATIVES

Initiatives completed during the fiscal year include:

- Abney Park additional acreage for larger park
- Airport land acquisition for RPZ
- Purchase of new patrol vehicle for PD

Projects currently in process and/or undertaken in this fiscal year include:

- Airport obstruction survey, master plan, and pavement rehabilitation
- New City website with increased capabilities for interaction with the public
- New Land Use map and updated Zoning map
- Purchase of new fire truck
- Lake Gilmer spillway repair

Projects (short-term & long-term) planned for the future include:

- Airport pavement aprons, taxiway, and runway rehabilitation
- Grant funding of new generators (stationary & mobile) for wastewater treatment, pump stations, and other wells
- Parks improvements/upgrades

## OTHER INFORMATION

In this fiscal year, the City Manager issued a directive with approval from the governing body designating funds received from our exclusive franchise agreement for roll-offs with our sanitation company for street maintenance. In addition, funds already received (i.e. 10% royalty for billed amounts) on a monthly basis by deduction for services billed from the sanitation company have now been designated for street maintenance as well. By issuing this directive, we believe the city will eventually catch up with needed street maintenance thus reducing, if not eliminating the need to issue debt for street maintenance and repair.

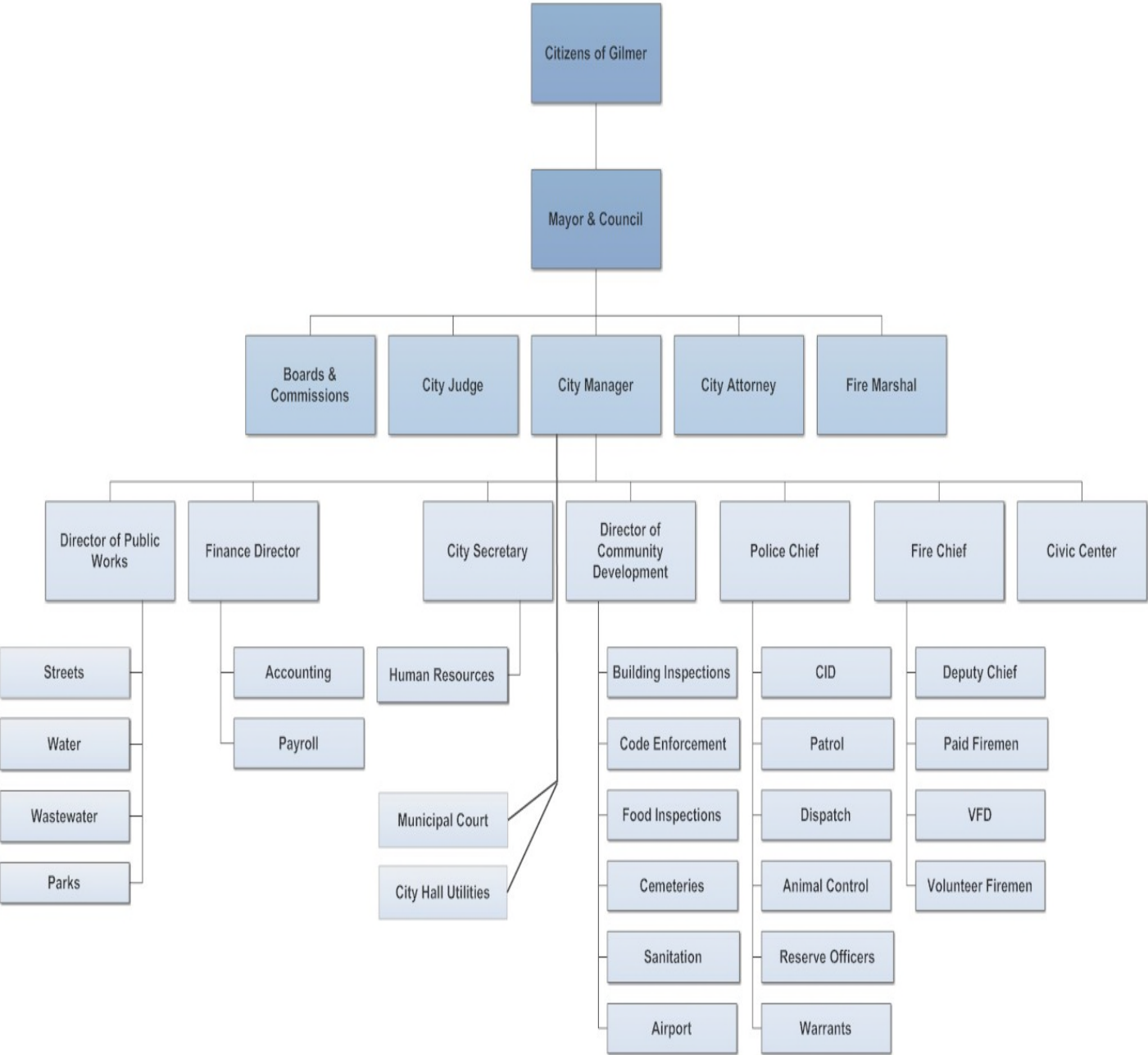
Lastly, the preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Due credit is also given to the Mayor and City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Greg Hutson  
City Manager

# City of Gilmer Organization Chart







Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Gilmer  
Texas**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2018**

*Christopher P. Morrell*

Executive Director/CEO

**CITY OF GILMER, TEXAS**  
LIST OF PRINCIPAL OFFICIALS  
SEPTEMBER 30, 2019

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Elected Officials

---

<u>Name</u>	<u>Office</u>
Tim Marshall	Mayor
William Hornsby	Mayor Pro-Tem
Marty Jordan	Council Member
Brian Williams	Council Member
Teathel Hollis	Council Member
Michael Chevalier	Council Member
Jarom Tefteller	Council Member

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Appointed Officials

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<u>Name</u>	<u>Position</u>
Greg Hutson	City Manager
Maria Cisneros	City Secretary

## Financial Section

# KAREN A. JACKS & ASSOCIATES, P.C.

## Certified Public Accountants

P.O. Box 3167  
Longview, Texas 75606

Phone: 903-238-8822

1501 Colony Circle  
Longview, Texas 75604

Fax: 903-238-9838

Karen A. Jacks, CPA, CGMA  
Peggy J. Lantz, CPA

Chanie A. Johnson, CPA

### Independent Auditors' Report

To the Honorable Mayor and City Council  
City of Gilmer, Texas  
110 Buffalo  
Gilmer, Texas 75644

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Gilmer, Texas ("the City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Gilmer, Texas as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budget comparison for the General Fund and the major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, schedule of the City's proportionate share of the net pension liability (TESRS), schedule of the City pension contributions (TESRS), schedule of changes in the City's net pension liability (TMRS), schedule of the City pension contributions (TMRS), schedule of the City OPEB contributions and schedule of changes in the City's total OPEB liability and related ratios identified as Required Supplementary Information in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gilmer, Texas' basic financial statements. The introductory section, combining nonmajor fund financial statements, budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2020 on our consideration of City of Gilmer, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Gilmer, Texas' internal control over financial reporting and compliance.

*Karen A. Jacks & Associates, P.C.*

Karen A. Jacks & Associates, P.C.

Longview, Texas  
March 11, 2020

# City of Gilmer, Texas

## Management's Discussion and Analysis

### For Year Ended September 30, 2019

As management of the City of Gilmer, we offer readers of the City's financial statement this narrative overview and analysis of the financial activities for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information in the City's financial statements that follow this section.

#### FINANCIAL HIGHLIGHTS

- The City of Gilmer's assets and deferred outflows of resources at September 30, 2019 totaled \$37,877,867 compared to its liabilities and deferred inflows of resources of \$15,307,891; the excess of assets over liabilities (net position) was \$22,569,976. Exclusive of the prior period adjustment (\$39,356), the city's total net position increased by \$820,950. The increase is attributable to a reduced amount of funds needed to repay debt.
- During the year ended September 30, 2019, the City continued use of the Combined Tax and Revenue Certificates of Obligation Bonds, Series 2015 bond proceeds to fund the City's contractual obligations to be incurred in connection with constructing and improving the City's waterworks and sewer system including new wastewater treatment plant electrical control panel, new wastewater debris bucket & trolley, Coffeerville lift station improvements and Greenway street storm drain pipe removal & replacement, all of which were completed in fiscal year 2019.
- The General Fund revenues were \$3,500,650 with expenditures of \$3,433,161. There were also net transfers into the General Fund from other funds of \$346,072 and sale of assets of \$8,808, which resulted in an increase to fund balance of \$422,369. At September 30, 2019 the General Fund had a fund balance of \$2,255,956.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements-** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for



some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government and administration and public safety. The business-type activities of the City include water and sewer, airport and sanitation operations.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two major categories – governmental funds and proprietary funds.

**Governmental Funds**- Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the Governmental Funds Balance Sheet and the Governmental Fund Statements of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains three major governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Economic Development and Debt Service funds. Data from the other non-major funds are combined into a single, aggregated presentation.

**Proprietary Funds**- The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, airport and sanitation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water & Sewer and Sanitation funds since they are considered to be major funds of the City. The Airport fund is also included as an Enterprise fund, but is maintained separately.

**Notes to the Financial Statements**- The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the City of Gilmer, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$22,569,976, as of September 30, 2019, an increase of \$781,594 from the previous year.

The largest portion of the City's net position, 77.25%, reflects its net investment in capital assets (e.g., land, building, equipment, improvements, construction in progress and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide service to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## CITY OF GILMER'S NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
Current and other assets	\$ 3,472,837	\$ 4,216,117	\$ 2,906,235	\$ 3,184,904	\$ 6,379,072	\$ 7,401,021
Capital assets	12,134,218	11,417,062	18,245,765	18,021,763	30,379,983	29,438,825
Total assets	<b>15,607,055</b>	<b>15,633,179</b>	<b>21,152,000</b>	<b>21,206,667</b>	<b>36,759,055</b>	<b>36,839,846</b>
Deferred outflows related to pensions	246,193	537,907	61,157	133,253	307,350	671,160
deferred outflows related to OPEB	9,149	933	2,432	233	11,581	1,166
Loss on defeasance of debt	-	-	402,739	365,695	402,739	365,695
Total deferred outflows of resources	<b>255,342</b>	<b>538,840</b>	<b>466,328</b>	<b>499,181</b>	<b>721,670</b>	<b>1,038,021</b>
Current liabilities	567,366	667,263	949,522	973,338	1,516,888	1,640,601
Noncurrent liabilities, due in more than one year	5,844,105	5,993,645	8,115,366	7,548,948	13,959,471	13,542,593
Total liabilities	<b>6,411,471</b>	<b>6,660,908</b>	<b>9,064,888</b>	<b>8,522,286</b>	<b>15,476,359</b>	<b>15,183,194</b>
Deferred inflows related to pensions	171,171	89,389	44,812	22,075	215,983	111,464
Deferred inflows related to OPEB	-	10,586	-	2,647	-	13,233
Total deferred inflows of resources	<b>171,171</b>	<b>99,975</b>	<b>44,812</b>	<b>24,722</b>	<b>215,983</b>	<b>124,697</b>
Net position:						
Capital assets	7,358,654	6,821,524	10,209,670	10,612,940	17,568,324	17,434,464
Restricted	1,563,527	1,673,212	110,099	109,639	1,673,626	1,782,851
Unrestricted	357,574	916,400	2,188,859	2,436,261	2,546,433	3,352,661
Total net position	<b>\$ 9,279,755</b>	<b>\$ 9,411,136</b>	<b>\$ 12,508,628</b>	<b>\$ 13,158,840</b>	<b>\$ 21,788,383</b>	<b>\$ 22,569,976</b>

**Analysis of the City's Operations-** Overall the City had an increase in net position of \$781,594. Governmental activities increased the net position by \$131,382 and net position from business-type activities increased by \$650,212.

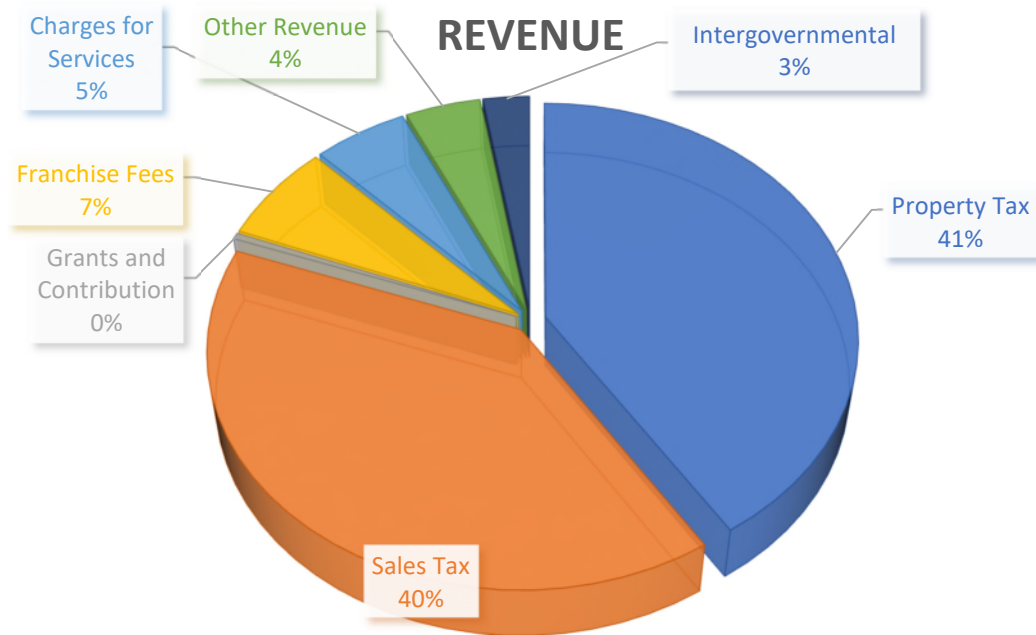
In fiscal year 2012, the City of Gilmer was awarded a grant from the Texas Department of Transportation. The grant proceeds, along with local matching funds, are to be used to acquire land for the City's airport. In fiscal year 2015, work began on the project. This project was completed in fiscal year 2019.

The following table provides a summary of the City's operations for the years ended September 30, 2019 and 2018.

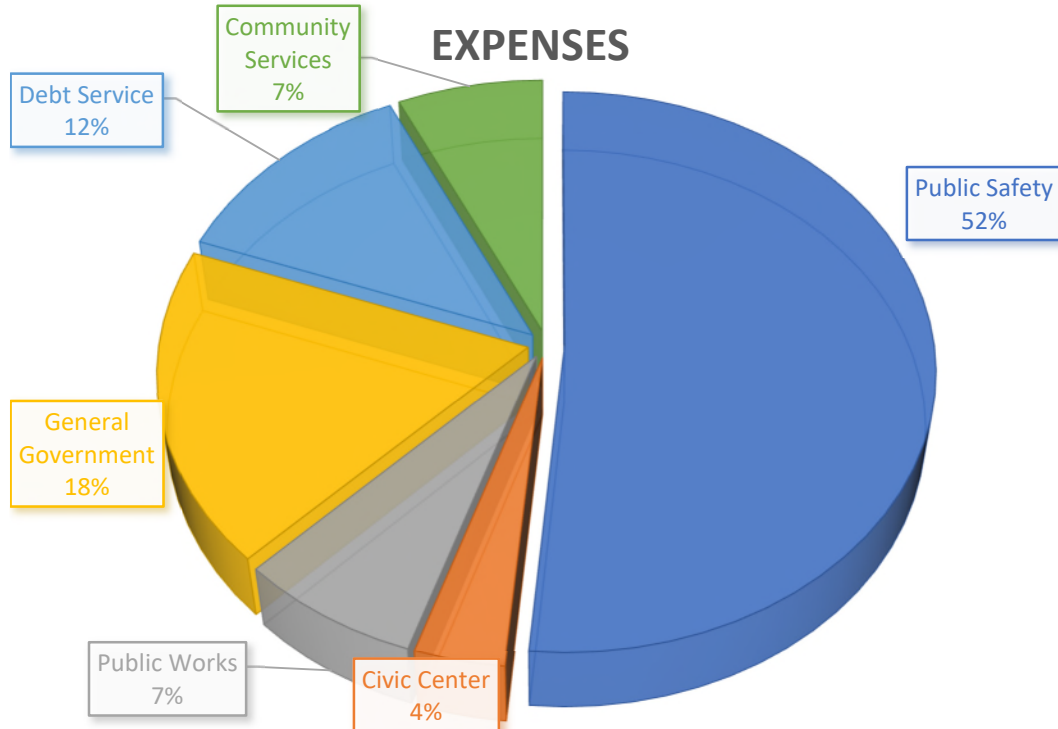
# CITY OF GILMER'S CHANGES IN NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
<b>REVENUES:</b>						
<b>PROGRAM REVENUES:</b>						
Charges for services	\$ 403,071	\$ 443,157	\$ 3,179,677	\$ 2,976,975	3,582,748	3,420,132
Operating grants & contributions	7,627	6,953	11,000	6,298	18,627	13,251
Capital grants & contributions	58,937	15,882	179,623	296,669	238,560	312,551
<b>GENERAL REVENUES:</b>						
Property taxes, levied for general purposes	1,336,544	1,355,243	-	-	1,336,544	1,355,243
Property taxes, levied for debt services	571,524	593,138	-	-	571,524	593,138
Sales taxes	1,179,408	1,268,371	-	-	1,179,408	1,268,371
Sales taxes for Economic Development	587,864	631,867	-	-	587,864	631,867
Franchise fees	332,181	322,465	-	-	332,181	322,465
Other taxes	54,268	61,302	-	-	54,268	61,302
Penalty and interest	14,469	16,235	-	-	14,469	16,235
Investment earnings	23,815	38,871	18,091	18,429	41,906	57,300
Miscellaneous revenue	89,365	67,646	-	62,270	89,365	129,916
Loss/Gain on sale of equipment	96,170	8,808	1,942	39,770	98,112	48,578
<b>TOTAL REVENUES</b>	<b>4,755,243</b>	<b>4,829,938</b>	<b>3,390,333</b>	<b>3,400,411</b>	<b>8,145,576</b>	<b>8,230,349</b>
<b>EXPENSES:</b>						
Legislative	26,088	25,693	-	-	26,088	25,693
Municipal court	98,357	88,044	-	-	98,357	88,044
Executive/administration	290,142	249,241	-	-	290,142	249,241
Community development	174,063	167,865	-	-	174,063	167,865
Financial administration	195,276	179,845	-	-	195,276	179,845
Police	1,652,529	1,511,949	-	-	1,652,529	1,511,949
Fire protection	663,981	751,576	-	-	663,981	751,576
Highways and streets	532,236	578,257	-	-	532,236	578,257
Parks	87,768	60,614	-	-	87,768	60,614
Lake	1,515	2,415	-	-	1,515	2,415
Civic center	262,703	278,199	-	-	262,703	278,199
Economic Development	-	297,806	-	-	-	297,806
Non departmental	238,161	251,713	-	-	238,161	251,713
Interest	200,259	195,367	-	-	200,259	195,367
Fiscal agent fees	1,550	2,900	-	-	1,550	2,900
Water & sewer	-	-	1,809,312	1,947,329	1,809,312	1,947,329
Sanitation	-	-	682,409	697,238	682,409	697,238
Airport	-	-	79,790	123,348	79,790	123,348
<b>TOTAL EXPENSES</b>	<b>4,424,628</b>	<b>4,641,484</b>	<b>2,571,511</b>	<b>2,767,915</b>	<b>6,996,139</b>	<b>7,409,399</b>
Increase (decrease) in net position before transfers	330,615	188,454	818,822	632,496	1,149,437	820,950
Transfers in (out)	(216,318)	(57,072)	216,318	57,072	-	-
<b>CHANGES IN NET POSITION</b>	<b>114,297</b>	<b>131,382</b>	<b>1,035,140</b>	<b>689,568</b>	<b>1,149,437</b>	<b>820,950</b>
<b>NET POSITION - BEGINNING</b>	<b>9,277,855</b>	<b>9,279,755</b>	<b>11,503,366</b>	<b>12,508,628</b>	<b>20,781,221</b>	<b>21,788,383</b>
<b>PRIOR PERIOD ADJUSTMENT</b>	<b>(112,397)</b>	<b>-</b>	<b>(29,878)</b>	<b>(39,356)</b>	<b>(142,275)</b>	<b>(39,356)</b>
<b>NET POSITION - ENDING</b>	<b>9,279,755</b>	<b>9,411,137</b>	<b>12,508,628</b>	<b>13,158,840</b>	<b>\$21,788,383</b>	<b>\$22,569,976</b>

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.



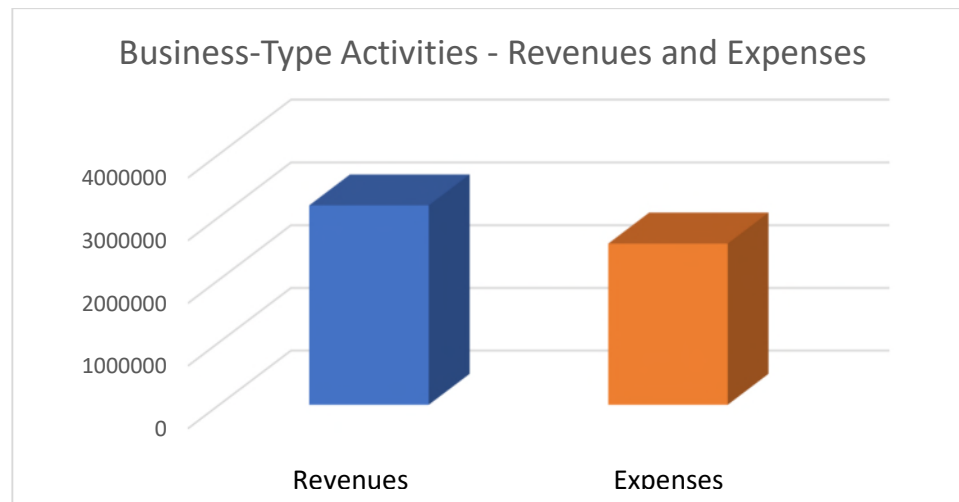
For the year ended September 30, 2019, revenues from governmental activities totaled \$4,829,938. Property tax, sales tax, and charges for services are the City's largest revenue source. Property tax receipts increased with no change in the city's adopted tax rate from the prior year. This increase is attributed to the rise in local property tax valuations. Sales tax receipts also increased due to the continued economic recovery at the local, state, and national levels.



For the year ended September 30, 2019, expenses for governmental activities totaled \$4,641,484. This represents an increase of \$216,856 or 4.98% from the prior year. The City's largest functional expense is public safety of \$2,263,525 which decreased \$52,985 or 2.29% from the prior year. This decrease is due in part, to

reduced personnel costs by work separation(s) and other cost containment measures. General government decreased \$53,488 or 6.31% primarily due to across the board cost decreases.

Business-type activities are shown comparing operating costs to revenue generated by related services.



For the year ended September 30, 2019, charges for services by business-type activities totaled \$2,976,975. This is a decrease of \$202,702 or 6.38% from the previous year as a result of wetter weather than what is normal during the summer months. Grants and contributions increased by \$112,344.

Total expenses increased by \$196,404 or 7.64% from the previous year.

## FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

**Governmental funds-** The focus of the City of Gilmer's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The City's governmental funds consist primarily of the General Fund, Economic Development Fund, Debt Service Fund, and Other Governmental Funds.

The City of Gilmer's general fund reported at end of the current fiscal year, an ending fund balance of \$2,255,956 which is an increase of \$422,369 from last fiscal year's balance of \$1,833,587. This increase is due in part to increases in property tax receipts, sales tax receipts, and decreases in wages, salaries, and benefits due to work separations for various reasons. Of the current balance, \$1,813,117 constitutes unassigned fund balance. The remainder of the fund balance is restricted by statute or its providers, such as construction (\$40,581) and other purposes (\$150,146) or has been assigned by the City to express intent for a narrower purpose than general government obligations (\$252,112) and to indicate that it is not available for new spending because it has already been obligated for debt service or other restricted purposes, or assigned a specific City initiative. Information on the amounts restricted or assigned for other purposes can be found in the Notes to the Financial Statements.

The City of Gilmer's economic development fund reported at end of the current fiscal year, an ending fund balance of \$1,342,939 which is an increase of \$222,602 from last fiscal year's balance of \$1,120,337. This

increase is due in part to an increase in sales tax receipts. This fund balance is restricted by debt covenant and is not available for new spending.

The City of Gilmer's debt service fund reported at end of the current fiscal year, an ending fund balance of \$38,809 which is an increase of \$15,033 from last fiscal year's balance of \$23,776. This fund balance is restricted by statute for debt service and is not available for new spending.

The City of Gilmer's other governmental funds reported at end of the current fiscal year, an ending fund balance of \$142,710 which is an increase of \$5,705 from last fiscal year's balance of \$137,005. The fund balance is restricted by statute or its providers, such as other purposes (\$142,710) to indicate that it is not available for new spending because it has already been obligated for restricted purposes. Information on the amounts restricted for other purposes can be found in the Notes to the Financial Statements.

**Proprietary funds-** The City's proprietary funds consist primarily of Water & Sewer, Sanitation, and Airport funds. These fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Total Net Position of the Water and Sewer fund at end of the current fiscal year was \$9,811,408 which represents an increase of \$283,759. This increase is due in part to decreases in wages, salaries, and benefits due to work separations through terminations and retirement(s) of key personnel. Of the Total Net Position, \$1,867,740 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Sanitation fund at the end of the current fiscal year was \$599,475 which represents an increase of \$154,191. Revenues increased due to a rate increase by Sanitation Solutions passed through to the customers. This also increased the franchise revenue received by the City from Sanitation Solutions. Of the Total Net Position, \$368,991 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Airport fund at the end of the current fiscal year was \$2,747,957 which represents an increase of \$212,262. This increase is due in part to completion of land acquisitions for the RPZ project started in 2015 and an increase in capital grants and contributions. Of the Total Net Position, \$199,530 represents unrestricted net position at the end of the current fiscal year.

**General Fund Budget vs. Actual Variances-**Total actual revenues exceeded budgeted revenues by \$233,540 for the current fiscal year primarily due to actual sales tax receipts exceeding budgeted sales tax by \$194,857. Actual fines and forfeitures were 5.4% (\$12,318) less than the budgeted amount due to turnover in the Police Department and at times, not being fully staffed during the current fiscal year. Other revenue line item variances that were negative in nature, were not significant and/or were offset by other revenue line items that contained positive variances. In addition, total actual expenditures were less than total budgeted expenditures for the current fiscal year by \$142,201 contributing to an excess of revenues over expenditures in the amount of \$375,741. Lastly, a significant amount of actual transfers in (95%) is due to 2015 CO bond monies used for capital improvements to infrastructure during the current fiscal year. This also impacted the final budget amount of transfers out compared to the original budgeted amount.

## CAPITAL ASSETS

The City of Gilmer's investment in capital assets for its governmental and business-type activities as of September 30, 2019 amounts to \$29,438,825 (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, buildings, improvements, machinery & equipment and construction in progress.

**Capital Assets at Year-end  
Net of Accumulated Depreciation**

	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
Land	\$ 1,657,711	\$ 1,727,528	\$ 4,525,163	\$ 4,997,314	\$ 6,182,874	\$ 6,724,842
Infrastructure	6,170,643	5,637,864	8,973,964	8,729,537	15,144,607	14,367,401
Buildings	3,528,255	3,370,464	682,262	665,969	4,210,517	4,036,433
Improvements, other than buildings	-	-	3,457,647	3,236,920	3,457,647	3,236,920
Machinery & equipment	777,609	681,206	141,571	28,614	919,180	709,820
Construction in progress	-	-	465,158	363,409	465,158	363,409
<b>Total</b>	<b>\$12,134,218</b>	<b>\$11,417,062</b>	<b>\$18,245,765</b>	<b>\$18,021,763</b>	<b>\$30,379,983</b>	<b>\$29,438,825</b>

More detailed information about the City's capital assets is presented in Note D of the notes to the financial statements beginning on page 46.

**DEBT ADMINISTRATION**

At the end of the current fiscal year, the City of Gilmer had total long-term debt of \$12,370,055. Of this amount, \$1,316,826 comprises bonded debt backed by the full faith and credit of the government, \$46,670 represents the balance of a note payable backed by the full faith and credit of the government, while \$6,305,000 represents bonds secured solely by water and sewer revenues and \$1,273,174 represents Combination Tax and Revenue Certificates of Obligation which are secured by tax receipts as well as water and sewer revenue. The remainder amount of \$3,220,000 does not constitute an obligation of the City of Gilmer, but is reported herein as an obligation of its component unit, Gilmer Economic Development Corporation.

**Outstanding Debt at Year End  
Bonds and Notes Payable**

	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
General Obligation Bonds	\$ 1,454,101	\$ 1,316,826	\$ -	\$ -	\$ 1,454,101	\$ 1,316,826
Revenue Bonds Payable	-	-	6,815,000	6,305,000	6,815,000	6,305,000
Notes	51,698	46,670			51,698	46,670
Tax & Revenue CO	-	-	1,405,899	1,273,174	1,405,899	1,273,174
Premium (discount) on issuance of debt	30,134	26,786	217,934	196,342	248,068	223,128
Sub-total	<b>1,535,933</b>	<b>1,390,282</b>	<b>8,438,833</b>	<b>7,774,516</b>	<b>9,974,766</b>	<b>9,164,798</b>
Sales & Tax Revenue Bonds	3,385,000	3,220,000	-	-	3,385,000	3,220,000
Premium (discount) on issuance of debt	(15,807)	(14,744)	-	-	(15,807)	(14,744)
Sub-total	<b>3,369,193</b>	<b>3,205,256</b>	<b>-</b>	<b>-</b>	<b>3,369,193</b>	<b>3,205,256</b>
<b>Total</b>	<b>\$4,905,126</b>	<b>\$4,595,538</b>	<b>\$8,438,833</b>	<b>\$7,774,516</b>	<b>\$13,343,959</b>	<b>\$12,370,054</b>

More detailed information about the City's debt and other long-term liabilities is presented in Note F of the notes to the financial statements beginning on page 48.



## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The City's elected and appointed officials considered many factors when setting the fiscal year 2018-2019, budget and rates. Sales tax receipts had shown an increase in fiscal year 2018-2019 over the previous three years; however, the revenue was still budgeted conservatively. The city sales tax rate is 1.5%. Of that rate, .5% is allocated for economic development and the remainder for general government. In addition, 85% of the EDC sales tax is appropriated for debt service of Lake Gilmer with the remainder allocated for capital projects. The city collected taxes on beer and wine sales but the total for the year was not material. The property tax rate for 2018-2019 remained the same as the 2017-2018 rate of \$.629523/\$100.

## **REQUEST FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the City's business office at City of Gilmer, 110 Buffalo, Gilmer, Texas, 75644.

## Basic Financial Statements

**CITY OF GILMER, TEXAS**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2019**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS:</b>			
Cash and cash equivalents	\$ 2,130,074	\$ 1,578,507	\$ 3,708,581
Restricted cash	--	127,157	127,157
Investments	1,607,139	906,806	2,513,945
Receivables:			
Taxes	357,174	--	357,174
Accounts	--	478,577	478,577
Notes	14,989	--	14,989
Other	106,741	10,565	117,306
Prepaid expenses	--	83,292	83,292
Capital assets (net of accumulated depreciation)			
Land	1,727,528	4,997,314	6,724,842
Construction in progress	--	363,409	363,409
Infrastructure	5,637,864	11,966,457	17,604,321
Buildings and improvements	3,370,464	665,969	4,036,433
Furniture and equipment	681,206	28,614	709,820
Total Assets	<u>15,633,179</u>	<u>21,206,667</u>	<u>36,839,846</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Deferred outflows related to pensions	537,907	133,253	671,160
Deferred outflows related to OPEB	933	233	1,166
Loss on defeasance of debt	--	365,695	365,695
Total deferred outflows of resources	<u>538,840</u>	<u>499,181</u>	<u>1,038,021</u>
<b>LIABILITIES:</b>			
Accounts payable	99,192	99,634	198,826
Accrued wages	47,432	10,475	57,907
Other liabilities	33,120	--	33,120
Accrual for compensated absences	113,330	15,559	128,889
Accrued interest payable	41,972	66,841	108,813
Unearned revenue	4,500	1,200	5,700
Customer deposits, payable from restricted assets	--	127,157	127,157
Noncurrent liabilities:			
Due within one year	327,717	652,472	980,189
Due in more than one year	4,267,820	7,122,046	11,389,866
Net pension liability	1,604,795	396,645	2,001,440
Net OPEB liability	121,030	30,257	151,287
Total liabilities	<u>6,660,908</u>	<u>8,522,286</u>	<u>15,183,194</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Deferred inflows related to pensions	89,389	22,075	111,464
Deferred inflows related to OPEB	10,586	2,647	13,233
Total deferred inflows of resources	<u>99,975</u>	<u>24,722</u>	<u>124,697</u>
<b>NET POSITION:</b>			
Net Investment in Capital Assets	6,821,524	10,612,940	17,434,464
Restricted For:			
Debt Service	1,339,775	109,639	1,449,414
Capital Projects	40,581	--	40,581
Other Purposes	292,856	--	292,856
Unrestricted	916,400	2,436,261	3,352,661
Total Net Position	<u>\$ 9,411,136</u>	<u>\$ 13,158,840</u>	<u>\$ 22,569,976</u>

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT:</b>				
Governmental Activities:				
Legislative	\$ 25,693	\$ --	\$ --	\$ --
Municipal court	88,044	--	--	--
Executive/administration	249,241	--	--	--
Community development	167,865	39,581	--	--
Financial administration	179,845	--	--	--
Police	1,511,949	243,811	6,953	15,882
Fire protection	751,576	126,000	--	--
Highways and streets	578,257	--	--	--
Parks	60,614	--	--	--
Lake	2,415	--	--	--
Civic center	278,199	33,765	--	--
Economic development	297,806	--	--	--
Non-departmental	251,713	--	--	--
Interest	195,367	--	--	--
Fiscal agent fees	2,900	--	--	--
Total Governmental Activities	4,641,484	443,157	6,953	15,882
Business-type Activities:				
Water and sewer	1,947,329	2,053,624	--	--
Sanitation	697,238	851,411	--	--
Airport	123,348	71,940	6,298	296,669
Total Business-type Activities	2,767,915	2,976,975	6,298	296,669
Total Primary Government	\$ 7,409,399	\$ 3,420,132	\$ 13,251	\$ 312,551

General Revenues:  
Property Taxes levied for general purposes  
Property Taxes levied for debt service  
Sales taxes  
Sales taxes for Economic Development  
Franchise Taxes  
Other Taxes  
Penalty and Interest  
Investment Earnings  
Miscellaneous  
Sale of assets  
Transfers in (out)  
Total General Revenues and Transfers

Change in Net Position  
Net Position - Beginning  
Prior Period Adjustment  
Net Position - Ending

The accompanying notes are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position

<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
\$ (25,693)		\$ (25,693)
(88,044)		(88,044)
(249,241)		(249,241)
(128,284)		(128,284)
(179,845)		(179,845)
(1,245,303)		(1,245,303)
(625,576)		(625,576)
(578,257)		(578,257)
(60,614)		(60,614)
(2,415)		(2,415)
(244,434)		(244,434)
(297,806)		(297,806)
(251,713)		(251,713)
(195,367)		(195,367)
(2,900)		(2,900)
<u>(4,175,492)</u>		<u>(4,175,492)</u>
--	\$ 106,295	106,295
--	154,173	154,173
--	251,559	251,559
<u>--</u>	<u>512,027</u>	<u>512,027</u>
<u>(4,175,492)</u>	<u>512,027</u>	<u>(3,663,465)</u>
1,355,243	--	1,355,243
593,138	--	593,138
1,268,371	--	1,268,371
631,867	--	631,867
322,465	--	322,465
61,302	--	61,302
16,235	--	16,235
38,871	18,429	57,300
67,646	62,270	129,916
8,808	39,770	48,578
(57,072)	57,072	--
<u>4,306,874</u>	<u>177,541</u>	<u>4,484,415</u>
131,382	689,568	820,950
9,279,754	12,508,628	21,788,382
--	(39,356)	(39,356)
<u>\$ 9,411,136</u>	<u>\$ 13,158,840</u>	<u>\$ 22,569,976</u>

**CITY OF GILMER, TEXAS**  
BALANCE SHEET - GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2019

	General Fund	Economic Development Fund
<b>ASSETS AND OTHER DEBITS:</b>		
Cash	\$ 1,431,754	\$ 521,483
Investments	837,247	769,892
Receivables:		
Taxes	357,174	--
Due from other funds	--	51,564
Notes receivable	--	--
Other receivable	24,639	--
TOTAL ASSETS	<u>\$ 2,650,814</u>	<u>\$ 1,342,939</u>
<b>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE:</b>		
<b>LIABILITIES:</b>		
Accounts payable	\$ 93,027	\$ --
Due to other funds	54,703	--
Unearned revenue	4,500	--
Other liabilities	20,670	--
Accrued wages	46,252	--
Accrual for compensated absences	5,411	--
TOTAL LIABILITIES	<u>224,563</u>	<u>--</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>		
Deferred property tax revenue	170,295	--
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>170,295</u>	<u>--</u>
<b>FUND BALANCE:</b>		
Restricted for debt service	--	1,342,939
Restricted for construction	40,581	--
Restricted for other purposes	150,146	--
Assigned	252,112	--
Unassigned	1,813,117	--
TOTAL FUND BALANCE	<u>2,255,956</u>	<u>1,342,939</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u>\$ 2,650,814</u>	<u>\$ 1,342,939</u>

The accompanying notes are an integral part of this statement.

Debt Service Fund	Other Governmental Funds	Total Governmental Funds
\$ 38,809	\$ 138,028	\$ 2,130,074
--	--	1,607,139
--	--	357,174
--	3,139	54,703
--	14,989	14,989
--	6,605	31,244
<u>\$ 38,809</u>	<u>\$ 162,761</u>	<u>\$ 4,195,323</u>
\$ --	\$ 6,165	\$ 99,192
--	--	54,703
--	--	4,500
--	12,450	33,120
--	1,180	47,432
--	256	5,667
<u>--</u>	<u>20,051</u>	<u>244,614</u>
--	--	170,295
<u>--</u>	<u>--</u>	<u>170,295</u>
38,809	--	1,381,748
--	--	40,581
--	142,710	292,856
--	--	252,112
--	--	1,813,117
<u>38,809</u>	<u>142,710</u>	<u>3,780,414</u>
<u>\$ 38,809</u>	<u>\$ 162,761</u>	<u>\$ 4,195,323</u>



**CITY OF GILMER, TEXAS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2019

Total fund balances - governmental funds balance sheet	\$ 3,780,414
Amounts reported for governmental activities in the Statement of Net Position ("SNP") are different because:	
Capital assets used in governmental activities are not reported in the funds.	11,417,062
Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.	170,295
Payables for bond principal which are not due in the current period are not reported in the funds.	(4,536,826)
Payables for bond interest which are not due in the current period are not reported in the funds.	(41,972)
Payables for notes which are not due in the current period are not reported in the funds.	(46,670)
Payables for compensated absences which are not due in the current period are not reported in the funds.	(107,663)
Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.	75,497
Unamortized discounts on issuance of bonds are not reported in the funds.	14,744
Recognition of the City's proportionate share of the net pension liability is not reported in the funds.	(1,604,795)
Deferred Resource Inflows related to the pension plan are not reported in the funds.	(89,389)
Deferred Resource Outflows related to the pension plan are not reported in the funds.	537,907
Bond premiums are amortized in the SNA but not in the funds.	(26,786)
Recognition of the City's proportionate share of the net OPEB liability is not reported in the funds.	(121,030)
Deferred Resource Inflows related to the OPEB plan are not reported in the funds.	(10,586)
Deferred Resource Outflows related to the OPEB plan are not reported in the funds.	933
Rounding	<u>1</u>
Net position of governmental activities - Statement of Net Position	\$ <u><u>9,411,136</u></u>

The accompanying notes are an integral part of this statement.

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**CITY OF GILMER, TEXAS**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Economic Development Fund
<b>REVENUES:</b>		
Property taxes	\$ 1,346,310	\$ --
Penalty and interest	16,235	--
Sales tax	1,268,371	631,867
Franchise taxes	322,465	--
Other taxes	61,302	--
Fines and forfeitures	217,582	--
Licenses and permits	39,581	--
Intergovernmental revenue and grants	126,000	--
Investment income	24,937	12,644
Rents and royalties	4,830	--
Grant revenue	20,035	--
Other revenue	53,002	--
<b>TOTAL REVENUES</b>	<b>3,500,650</b>	<b>644,511</b>
<b>EXPENDITURES:</b>		
<b>Current:</b>		
Legislative	25,693	--
Municipal court	83,700	--
Executive/administration	232,377	--
Community development	156,308	--
Financial administration	174,276	--
Police	1,441,062	--
Fire protection	660,257	--
Highways and streets	301,282	--
Parks	126,080	--
Lake	2,415	--
Civic center	--	--
Non-departmental	229,711	--
Principal on long-term debt	--	165,000
Interest on long-term debt	--	160,975
Debt service fees	--	1,250
<b>TOTAL EXPENDITURES</b>	<b>3,433,161</b>	<b>327,225</b>
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	67,489	317,286
<b>OTHER FINANCING SOURCES (USES):</b>		
Sale of assets	8,808	--
Transfers in	501,159	--
Transfers out	(155,087)	(94,684)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>354,880</b>	<b>(94,684)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>422,369</b>	<b>222,602</b>
<b>FUND BALANCE - BEGINNING</b>	<b>1,833,587</b>	<b>1,120,337</b>
<b>FUND BALANCE - ENDING</b>	<b>\$ 2,255,956</b>	<b>\$ 1,342,939</b>

The accompanying notes are an integral part of this statement.

Debt Service Fund	Other Governmental Funds	Total Governmental Funds
\$ 593,138	\$ --	\$ 1,939,448
--	--	16,235
--	--	1,900,238
--	--	322,465
--	--	61,302
--	14,117	231,699
--	--	39,581
--	--	126,000
455	835	38,871
--	33,765	38,595
--	--	20,035
--	12,614	65,616
<u>593,593</u>	<u>61,331</u>	<u>4,800,085</u>
--	--	25,693
--	--	83,700
--	--	232,377
--	--	156,308
--	--	174,276
--	1,974	1,443,036
--	--	660,257
--	--	301,282
--	--	126,080
--	--	2,415
--	147,134	147,134
--	--	229,711
137,275	5,028	307,303
31,060	1,605	193,640
1,650	--	2,900
<u>169,985</u>	<u>155,741</u>	<u>4,086,112</u>
<u>423,608</u>	<u>(94,410)</u>	<u>713,973</u>
--	--	8,808
--	104,878	606,037
(408,575)	(4,763)	(663,109)
<u>(408,575)</u>	<u>100,115</u>	<u>(48,264)</u>
15,033	5,705	665,709
23,776	137,005	3,114,705
<u>\$ 38,809</u>	<u>\$ 142,710</u>	<u>\$ 3,780,414</u>

**CITY OF GILMER, TEXAS**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net change in fund balances - total governmental funds	\$ 665,709
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:	
Capital outlays are not reported as expenses in the SOA.	132,221
The depreciation of capital assets used in governmental activities is not reported in the funds.	(849,377)
The gain or loss on the sale of capital assets is not reported in the funds.	6,000
All proceeds from the sale of capital assets are reported in the funds but not in the SOA.	(6,000)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.	8,933
Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA.	302,275
Repayment of loan principal is an expenditure in the funds but is not an expense in the SOA.	5,028
(Increase) decrease in accrued interest from beginning of period to end of period.	(4,012)
Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds.	(18,946)
Revenues in the SOA for court fines not providing current financial resources are not reported in the funds.	12,112
Bond premiums are reported in the funds but not in the SOA.	3,348
Bond discounts are reported in the funds but not in the SOA.	(1,063)
Pension contributions made after the measurement date but in current FY were de-expended & reduced NPL.	(190,454)
The City's share of the unrecognized deferred inflows and outflows for the pension plan was amortized.	118,907
Pension expense relating to GASB 68 is recorded in the SOA but not in the funds.	(44,557)
OPEB contributions made after the measurement date but in current FY were de-expended & reduced NPL.	933
The City's share of the unrecognized deferred inflows and outflows for the OPEB plan was amortized.	1,910
OPEB expense relating to GASB 75 is recorded in the SOA but not in the funds.	<u>(11,586)</u>
Change in net position of governmental activities - Statement of Activities	\$ <u>131,382</u>

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS****EXHIBIT A-7**

## GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES

## IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 1,356,689	\$ 1,356,689	\$ 1,346,310	\$ (10,379)
Penalty and interest	18,000	18,000	16,235	(1,765)
Sales tax	1,073,514	1,073,514	1,268,371	194,857
Franchise fees	320,700	320,700	322,465	1,765
Other taxes	56,400	56,400	61,302	4,902
Fines and forfeitures	229,900	229,900	217,582	(12,318)
Licenses and permits	27,500	27,500	39,581	12,081
Intergovernmental revenue and grants	126,000	126,000	126,000	--
Investment income	11,210	11,210	24,937	13,727
Rents and royalties	5,700	5,700	4,830	(870)
Grant revenue	9,576	12,411	20,035	7,624
Other revenue	24,751	29,086	53,002	23,916
<b>TOTAL REVENUES</b>	<u>3,259,940</u>	<u>3,267,110</u>	<u>3,500,650</u>	<u>233,540</u>
<b>EXPENDITURES:</b>				
<b>Current:</b>				
Legislative	35,244	35,244	25,693	9,551
Municipal court	92,075	92,075	83,700	8,375
Executive/administration	235,931	237,236	232,377	4,859
Community development	171,878	172,063	156,308	15,755
Financial administration	174,543	174,543	174,276	267
Police	1,502,717	1,543,817	1,441,062	102,755
Fire protection	647,573	657,031	660,257	(3,226)
Highways and streets	361,810	361,810	301,282	60,528
Parks	56,151	56,151	126,080	(69,929)
Lake	5,000	5,000	2,415	2,585
Non-departmental	331,492	240,392	229,711	10,681
<b>TOTAL EXPENDITURES</b>	<u>3,614,414</u>	<u>3,575,362</u>	<u>3,433,161</u>	<u>142,201</u>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	<u>(354,474)</u>	<u>(308,252)</u>	<u>67,489</u>	<u>375,741</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of assets	--	--	8,808	8,808
Transfers in	607,315	555,572	501,159	(54,413)
Transfers out	(138,523)	(214,523)	(155,087)	59,436
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>468,792</u>	<u>341,049</u>	<u>354,879</u>	<u>(13,831)</u>
<b>NET CHANGE IN FUND BALANCES</b>	<b>114,318</b>	<b>32,797</b>	<b>422,369</b>	<b>389,572</b>
<b>FUND BALANCE - BEGINNING</b>	<u>1,833,587</u>	<u>1,833,587</u>	<u>1,833,587</u>	<u>--</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 1,947,905</u>	<u>\$ 1,866,384</u>	<u>\$ 2,255,956</u>	<u>\$ 389,572</u>

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS****EXHIBIT A-8**

ECONOMIC DEVELOPMENT FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES

IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Sales tax	\$ 535,017	\$ 535,017	\$ 631,867	\$ 96,850
Investment income	8,060	8,060	12,644	4,584
<b>TOTAL REVENUES</b>	<u>543,077</u>	<u>543,077</u>	<u>644,511</u>	<u>101,434</u>
<b>EXPENDITURES:</b>				
Debt service -principal	165,000	165,000	165,000	--
-interest	162,038	162,038	160,975	1,063
-fees	750	750	1,250	(500)
<b>TOTAL EXPENDITURES</b>	<u>327,788</u>	<u>327,788</u>	<u>327,225</u>	<u>563</u>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	<u>215,289</u>	<u>215,289</u>	<u>317,286</u>	<u>101,997</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	(80,253)	(80,253)	(94,684)	(14,431)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>(80,253)</u>	<u>(80,253)</u>	<u>(94,684)</u>	<u>14,431</u>
<b>NET CHANGE IN FUND BALANCES</b>	135,036	135,036	222,602	87,566
<b>FUND BALANCE - BEGINNING</b>	1,120,337	1,120,337	1,120,337	--
<b>FUND BALANCE - ENDING</b>	<u>\$ 1,255,373</u>	<u>\$ 1,255,373</u>	<u>\$ 1,342,939</u>	<u>\$ 87,566</u>

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS**

## STATEMENT OF NET POSITION

## PROPRIETARY FUNDS

SEPTEMBER 30, 2019

	Water & Sewer Fund	Sanitation Fund	Gilmer Airport Fund	Total Proprietary Funds
<b>ASSETS:</b>				
Current assets:				
Cash and cash equivalents	\$ 1,172,666	\$ 299,243	\$ 106,598	\$ 1,578,507
Restricted cash	126,907	--	250	127,157
Investments	906,806	--	--	906,806
Receivables ( net of allowances for uncollectibles)	341,634	136,943	--	478,577
Other receivables	--	--	10,565	10,565
Prepaid expenses	--	--	83,292	83,292
Total current assets	<u>2,548,013</u>	<u>436,186</u>	<u>200,705</u>	<u>3,184,904</u>
Noncurrent assets:				
Restricted assets:				
Capital assets:				
Land	4,266,667	230,484	500,163	4,997,314
Construction in progress	40,770	--	322,639	363,409
Land improvements	3,558,647	--	1,553,244	5,111,891
Infrastructure	15,426,489	--	--	15,426,489
Buildings	129,125	--	815,817	944,942
Equipment and furniture	726,768	--	135,457	862,225
Less accumulated depreciation	(8,905,614)	--	(778,893)	(9,684,507)
Total noncurrent assets	<u>15,242,852</u>	<u>230,484</u>	<u>2,548,427</u>	<u>18,021,763</u>
TOTAL ASSETS	<u>17,790,865</u>	<u>666,670</u>	<u>2,749,132</u>	<u>21,206,667</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Deferred outflows related to pensions	133,253	--	--	133,253
Deferred outflows related to OPEB	233	--	--	233
Loss on defeasance of debt	365,695	--	--	365,695
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>499,181</u>	<u>--</u>	<u>--</u>	<u>499,181</u>
<b>LIABILITIES:</b>				
Current liabilities:				
Accounts payable	31,514	67,195	925	99,634
Wages payable	10,475	--	--	10,475
Accrual for compensated absences	15,559	--	--	15,559
Accrued interest payable	66,841	--	--	66,841
Unearned revenue	1,200	--	--	1,200
Bonds, notes, and loans payable	652,472	--	--	652,472
Payable from restricted assets:				
Customer deposits	126,907	--	250	127,157
Total current liabilities	<u>904,968</u>	<u>67,195</u>	<u>1,175</u>	<u>973,338</u>
Noncurrent liabilities:				
Bonds, notes, and loans payable	7,122,046	--	--	7,122,046
Net OPEB liability	30,257	--	--	30,257
Net pension liability	396,645	--	--	396,645
Total noncurrent liabilities	<u>7,548,948</u>	<u>--</u>	<u>--</u>	<u>7,548,948</u>
TOTAL LIABILITIES	<u>8,453,916</u>	<u>67,195</u>	<u>1,175</u>	<u>8,522,286</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred inflows related to OPEB	2,647	--	--	2,647
Deferred inflows related to pensions	22,075	--	--	22,075
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>24,722</u>	<u>--</u>	<u>--</u>	<u>24,722</u>
<b>NET POSITION:</b>				
Net investment in capital assets	7,834,029	230,484	2,548,427	10,612,940
Restricted for debt service	109,639	--	--	109,639
Unrestricted	1,867,740	368,991	199,530	2,436,261
TOTAL NET POSITION	<u>\$ 9,811,408</u>	<u>\$ 599,475</u>	<u>\$ 2,747,957</u>	<u>\$ 13,158,840</u>

The accompanying notes are an integral part of this statement.



**CITY OF GILMER, TEXAS**STATEMENT OF REVENUES, EXPENSES, AND CHANGES  
IN FUND NET POSITION - PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Water & Sewer Fund	Sanitation Fund	Gilmer Airport Fund	Total Proprietary Funds
<b>OPERATING REVENUES:</b>				
Charges for water services	\$ 1,232,959	\$ --	\$ --	\$ 1,232,959
Charges for sewer services	769,621	--	--	769,621
Charges for sanitation services	--	839,882	--	839,882
Penalties	31,544	11,529	--	43,073
Rents and royalties	14,400	--	71,940	86,340
Licenses and permits	5,100	--	--	5,100
Other revenue	10,678	--	41	10,719
Total Operating Revenues	<u>2,064,302</u>	<u>851,411</u>	<u>71,981</u>	<u>2,987,694</u>
<b>OPERATING EXPENSES:</b>				
Salaries and employee benefits	635,004	--	--	635,004
Contractual services	96,989	697,238	4,539	798,766
Utilities	151,823	--	8,805	160,628
Repairs and maintenance	187,444	--	11,206	198,650
Supplies and other expenses	68,079	--	2,184	70,263
Insurance	31,916	--	3,317	35,233
Depreciation	503,745	--	93,297	597,042
Total Operating Expenses	<u>1,675,000</u>	<u>697,238</u>	<u>123,348</u>	<u>2,495,586</u>
Operating Income (Loss)	<u>389,302</u>	<u>154,173</u>	<u>(51,367)</u>	<u>492,108</u>
<b>NON-OPERATING REVENUES (EXPENSES):</b>				
Interest and investment revenue	18,393	18	18	18,429
Operating grants	--	--	6,298	6,298
Capital grants	--	--	296,669	296,669
Insurance proceeds	51,551	--	--	51,551
Gain on disposition of assets	39,770	--	--	39,770
Interest expense	(255,327)	--	--	(255,327)
Debt issuance costs and fees	(17,002)	--	--	(17,002)
Total Non-operating Revenues (Expenses)	<u>(162,615)</u>	<u>18</u>	<u>302,985</u>	<u>140,388</u>
Income (Loss) before Transfers	226,687	154,191	251,618	632,496
Transfers in	458,784	--	--	458,784
Transfers out	<u>(401,712)</u>	<u>--</u>	<u>--</u>	<u>(401,712)</u>
Change in Net Position	283,759	154,191	251,618	689,568
Total Net Position - Beginning	9,527,649	445,284	2,535,695	12,508,628
Prior Period Adjustment	--	--	(39,356)	(39,356)
Total Net Position - Ending	<u>\$ 9,811,408</u>	<u>\$ 599,475</u>	<u>\$ 2,747,957</u>	<u>\$ 13,158,840</u>

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS**

## STATEMENT OF CASH FLOWS

## PROPRIETARY FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Water & Sewer Fund	Sanitation Fund	Gilmer Airport Fund	Totals
<b>Cash Flows from Operating Activities:</b>				
Cash Received from Customers	\$ 2,072,062	\$ 868,622	\$ 67,616	\$ 3,008,300
Insurance proceeds	51,551	--	--	51,551
Cash Payments to Employees for Services	(626,911)	--	--	(626,911)
Cash Payments to Other Suppliers for Goods and Services	(504,786)	(696,024)	(58,532)	(1,259,342)
Net Cash Provided (Used) by Operating Activities	<u>991,916</u>	<u>172,598</u>	<u>9,084</u>	<u>1,173,598</u>
<b>Cash Flows from Non-capital Financing Activities:</b>				
Operating Grants Received	--	--	6,298	6,298
Transfers From (To) Other Funds	(105,268)	--	--	(105,268)
Net Cash Provided (Used) by Non-capital Financing Activities	<u>(105,268)</u>	<u>--</u>	<u>6,298</u>	<u>(98,970)</u>
<b>Cash Flows from Capital and Related Financing Activities:</b>				
Principal and Interest Paid	(739,951)	--	--	(739,951)
Paying Agent Fees	(1,550)	--	--	(1,550)
Acquisition or Construction of Capital Assets	(82,764)	--	(32,964)	(115,728)
Proceeds from Sale of Capital Assets	39,770	--	--	39,770
Net Cash Provided (Used) for Capital & Related Financing Activities	<u>(784,495)</u>	<u>--</u>	<u>(32,964)</u>	<u>(817,459)</u>
<b>Cash Flows from Investing Activities:</b>				
Interest and Dividends on Investments	9,905	18	18	9,941
Net Cash Provided (Used) for Investing Activities	<u>9,905</u>	<u>18</u>	<u>18</u>	<u>9,941</u>
Net Increase (Decrease) in Cash and Cash Equivalents	112,058	172,616	(17,564)	267,110
Cash and Cash Equivalents, October 1 (excluding \$121,586 for the water & sewer fund and \$250 for the airport fund reported as restricted amounts)	<u>1,060,608</u>	<u>126,627</u>	<u>124,162</u>	<u>1,311,397</u>
Cash and Cash Equivalents, September 30 (excluding \$126,907 for the water & sewer fund and \$250 for the airport fund reported as restricted amounts)	<u>\$ 1,172,666</u>	<u>\$ 299,243</u>	<u>\$ 106,598</u>	<u>\$ 1,578,507</u>
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities:</b>				
Operating Income (Loss)	\$ 389,302	\$ 154,173	\$ (51,367)	\$ 492,108
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities				
Insurance proceeds	51,551	--	--	51,551
Depreciation	503,745	--	93,297	597,042
Change in Assets and Liabilities:				
Decrease (Increase) in Receivables	7,760	17,211	(4,365)	20,606
Decrease (Increase) in Prepaid Expenses	10,181	--	(28,536)	(18,355)
Increase (Decrease) in Accounts Payable	21,284	1,214	55	22,553
Increase (Decrease) in Accrued Wages Payable	(9,564)	--	--	(9,564)
Increase (Decrease) in Pension and OPEB Liabilities	17,657	--	--	17,657
Total Adjustments	<u>602,614</u>	<u>18,425</u>	<u>60,451</u>	<u>681,490</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ 991,916</u>	<u>\$ 172,598</u>	<u>\$ 9,084</u>	<u>\$ 1,173,598</u>
<b>Schedule of Non-Cash Capital and Related Financing Activities:</b>				
Contributions of capital assets	\$ --	\$ --	\$ 296,669	\$ 296,669
Repayment of principal by other fund	132,725	--	--	132,725
Repayment of interest by other fund	29,615	--	--	29,615

The accompanying notes are an integral part of this statement.

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

**A. Summary of Significant Accounting Policies**

The combined financial statements of City of Gilmer, Texas (the "City") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

**1. Reporting Entity**

The City's basic financial statements include the accounts of all its operations. The City evaluated whether any other entity should be included in these financial statements. The criteria for including organizations as component units within the City's reporting entity, as set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial Reporting Standards", include whether:

- the organization is legally separate (can sue and be sued in its name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City
- the exclusion of the organization would result in misleading or incomplete financial statements

The City also evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the City to determine if its omission from the reporting entity would result in financial statements which are misleading or incomplete. The GASB Codification requires inclusion of such an organization as a component unit when: 1) The economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the City, its component units or its constituents; and 2) The City or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) Such economic resources are significant to the City.

Based on these criteria, the following is a brief review of the component unit addressed in defining the government's reporting entity. Additionally, the City is not a component of any other reporting entity as defined by the GASB Codification.

Gilmer Economic Development Corporation is a nonprofit corporation organized in accordance with the Texas Development Corporation Act of 1979. It is a Type A Economic Development Corporation governed by Texas Local Government Code Chapters 501 and 504, and it is operated exclusively for the purpose of benefitting and accomplishing public purposes of the City of Gilmer. The City Council appoints the governing board of the EDC. The EDC is funded by a one-half cent sales tax which is received by the City from the State and is passed to the corporation. All sales tax revenues produced by the EDC are pledged to debt service on Sales Tax and Revenue Bonds. There are no separate financial statements issued. The Corporation's financial statements are blended with the City of Gilmer's Basic Financial Statements as a special revenue fund.

**2. Basis of Presentation, Basis of Accounting**

**a. Basis of Presentation**

Government-wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government. Eliminations been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities.

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Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The City does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary fund are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting those definitions are reported as nonoperating revenues and expenses.

General Fund. This is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The Economic Development Fund is a special revenue fund that accounts for the one-half cent sales tax collected for the Economic Development Corporation, a component unit.

The Debt Service Fund accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The City reports the following major proprietary funds:

The Water and Sewer Fund is used to account for the sale of water and wastewater treatment by the City to businesses and residential customers and to surrounding communities.

The Sanitation Fund accounts for residential and commercial solid waste collections and disposal services for the City.

The Airport Fund accounts for the operation of the Gilmer-Upshur County Airport.

b. Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of property taxes and sales taxes. Property

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tax revenues and revenues received from the State are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

3. Financial Statement Amounts

a. Cash and Cash Equivalents

For purposes of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

b. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period.

The City may assess penalties and interest. The assessment ratio of the City is 100% of market value. The assessed value for the roll of October 1, 2018, upon which the 2019 fiscal-year levy was based, was \$309,319,575. The tax assessment of October 1, 2018 sets a tax levy at \$.629523 per \$100 of assessed valuation at 100% of assumed market value. The 2019 fiscal year tax levy was \$1,950,290.

Taxes were due in January following the October 1 statement date. Tax collections during the fiscal year ended September 30, 2019, for the fiscal 2018 tax levy were 96.21% of the total tax levy for that year.

Allowances for uncollectible tax receivables are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the City is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. The allowance for uncollectible taxes as September 30, 2019 is \$167,108.

c. Inventories and Prepaid Items

The City records purchases of supplies as expenditures, utilizing the purchase method of accounting for inventory.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

d. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in government-wide financial statements and in the fund financial statements for proprietary funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their net acquisition value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend lives are not capitalized.

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Assets capitalized have an original cost of \$5,000 or more and an estimated life in excess of one year. Depreciation has been computed on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

<u>Asset Class</u>	<u>Estimated In Years</u>
Infrastructure	25 - 50
Buildings	10 - 60
Land improvements	60 - 100
Machinery and equipment	5 - 12
Heavy equipment	10 - 20
Vehicles	4 - 7
Computer equipment	3 - 5

e. Receivable and Payable Balances

The City believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

f. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to or deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Texas Emergency Services Retirement System (TESRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes, for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities, and additions to/deductions from TESRS's fiduciary net position. Benefits payments are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

g. Other Postemployment Benefits

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the City's total OPEB Liability for the Texas Municipal Retirement System's Supplemental Death Benefits Fund has been determined based on the provisions of GASB Statement No. 75.

h. Deferred Outflows and Inflows of Resources

In addition to assets, the statements of financial position (the government-wide and proprietary fund Statement of Net Position and governmental funds balance sheet) will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and/or fund balance that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

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In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time.

i. Compensated Absences

Accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay for it. Accumulated vacation leave of proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to employees. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

j. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

k. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

l. Restricted Assets

Cash held for customer deposits in the Water and Sewer Fund and the Airport Fund is reported as restricted.

m. Fund Balances - Governmental Funds

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted Fund Balance - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed Fund Balance - represents amounts that can only be used for a specific purpose because of a formal action by the City's City Council. Committed amounts cannot be used for any other purpose unless the City Council removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the City Council. Commitments are typically accomplished by a formal action or resolution by the City Council. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

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Assigned Fund Balance - represents amounts which the City intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the City Council or by an official or body to which the City Council delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.

Unassigned Fund Balance - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

It is the goal of the City to achieve and maintain an unassigned fund balance in the general fund equivalent to not less than 2 months of annual operating expenditures. The City's fund balance for the general fund met this goal at September 30, 2019.

It is the goal of the City to achieve and maintain an unassigned fund balance (reserve) in the water and sewer fund equivalent to no less than \$500,000. The City's fund balance in the fund met this goal at September 30, 2019.

n. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is required.

o. Fund Balance Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

4. Budgetary Data

The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

Budgets for the general fund, special revenue funds, and debt service fund are adopted on a basis consistent with the modified accrual basis of accounting. Unexpended budget appropriations lapse at year end and do not carry forward to future periods.

Budget controls are imposed at the department level and require Council approval for amendment.



**CITY OF GILMER, TEXAS**  
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**B. Compliance and Accountability**

**1. Finance-Related Legal and Contractual Provisions**

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

<u>Violation</u>	<u>Action Taken</u>
The General Fund's Parks department expenditures exceeded budget by \$69,929.	The City Council approved the purchase of the land. However, there was no budget amendment approved at that time. The City will monitor the budget amendment process more closely.

**2. Deficit Fund Balance or Fund Net Position of Individual Funds**

Following are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

<u>Fund Name</u>	<u>Deficit Amount</u>	<u>Remarks</u>
None reported	Not applicable	Not applicable

**C. Deposits and Investments**

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledged securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

Cash Deposits:

At September 30, 2019, the carrying amount of the City's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was \$5,728,159 and the bank balance was \$5,849,841. The City's cash deposits at September 30, 2019 and during the year ended September 30, 2019, were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.

Investments:

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must be written; primarily emphasize safety of principal and liquidity; address investment diversification, yield, and maturity and the quality and capability of investment management; and include a list of the types of authorized investments in which the investing entity's funds may be invested; and the maximum allowable stated maturity of any individual investment owned by the entity.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies.

The Act determines the types of investments which are allowable for the City. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

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The City's investments at September 30, 2019 are shown below.

<u>Investment or Investment Type</u>	<u>Maturity</u>	<u>Fair Value</u>
Certificate of Deposit #42535	12/16/2020	\$ 215,723
Certificate of Deposit #42780	6/20/2021	267,008
Certificate of Deposit #22185	8/20/2020	254,519
Certificate of Deposit #42463	9/30/2020	385,279
Certificate of Deposit #43696	7/31/2020	207,061
Certificate of Deposit #22648	5/18/2020	250,000
Certificate of Deposit #23075	8/1/2020	206,783
Certificate of Deposit #42747	5/19/2020	106,048
Logic Investment Pool	42-72 days	621,524
Total Investments		<u>\$ 2,513,945</u>

Analysis of Specific Deposit and Investment Risks:

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

At September 30, 2019, the City's investments, other than those which are obligations of or guaranteed by the U. S. Government, are rated as to credit quality as follows:

<u>Investment</u>	<u>S &amp; P Rating</u>
Local Government Investment Cooperative (LOGIC)	AAAm

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name.

At year end, the City was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the City was not exposed to interest rate risk.

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e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the City was not exposed to foreign currency risk.

Investment Accounting Policy

The City's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the "Act"), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The City's investments in Pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Local Government Investment Cooperative (LOGIC)

LOGIC is a local government investment pool organized under the authority of the Interlocal Cooperation Act Chapter 791, of the Texas Government Code, and the Public Funds Investment Act, Chapter 2256, of the Texas Government Code. The pool was created in April, 1994, through a contract among its participating governmental units, and is governed by a board of directors (the board) to provide for joint investments of participant's public funds and funds under their control. LOGIC's policy seeks to invest pooled assets in a manner that will provide for safety of principal, liquidity in accordance with the operating requirements of the Participants, and a competitive rate of return by utilizing economies of scale and professional investment expertise. FirstSouthwest, A Division of Hilltop, provides administrative, participant support, and marketing services. Hilltop Securities Inc. is a registered broker dealer, member of FINRA/SIPC, which provides financial advisory and investment banking services to governmental entities across the country. JPMorgan Chase Bank N.A. provides custodial services. LOGIC is rated AAAM by Standard & Poor's and is operating in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. LOGIC seeks to maintain a stable net asset value of one dollar per unit.

D. Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
<u>Governmental activities:</u>				
Capital assets not being depreciated:				
Land	\$ 1,657,711	\$ 69,817	\$ --	\$ 1,727,528
Total capital assets not being depreciated	1,657,711	69,817	--	1,727,528

# CITY OF GILMER, TEXAS

## NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### Capital assets being depreciated:

Infrastructure	10,714,870	--	--	10,714,870
Buildings and improvements	5,169,892	--	--	5,169,892
Machinery, furniture and equipment	2,641,962	62,404	8,180	2,696,186
Total capital assets being depreciated	18,526,724	62,404	8,180	18,580,948
Less accumulated depreciation for:				
Infrastructure	(4,544,227)	(532,779)	--	(5,077,006)
Buildings and improvements	(1,641,637)	(157,791)	--	(1,799,428)
Machinery, furniture and equipment	(1,864,353)	(158,807)	(8,180)	(2,014,980)
Total accumulated depreciation	(8,050,217)	(849,377)	(8,180)	(8,891,414)
Total capital assets being depreciated, net	10,476,507	(786,973)	--	9,689,534
Governmental activities capital assets, net	\$ 12,134,218	\$ (717,156)	\$ --	\$ 11,417,062

	Beginning Balances	Increases	Decreases	Ending Balances
<u>Business-type activities:</u>				
Capital assets not being depreciated:				
Land	\$ 4,525,163	\$ 472,151	\$ --	\$ 4,997,314
Construction in progress	465,158	187,393	289,142	363,409
Total capital assets not being depreciated	4,990,321	659,544	289,142	5,360,723
Capital assets being depreciated:				
Land improvements	5,111,891	--	--	5,111,891
Infrastructure	15,414,449	41,994	29,954	15,426,489
Buildings and improvements	944,942	--	--	944,942
Machinery, furniture and equipment	862,226	--	--	862,226
Total capital assets being depreciated	22,333,508	41,994	29,954	22,345,548
Less accumulated depreciation for:				
Land improvements	(1,693,600)	(181,371)	--	(1,874,971)
Infrastructure	(6,440,485)	(286,421)	(29,954)	(6,696,952)
Buildings and improvements	(262,680)	(16,293)	--	(278,973)
Machinery, furniture and equipment	(720,655)	(112,957)	--	(833,612)
Total accumulated depreciation	(9,117,420)	(597,042)	(29,954)	(9,684,508)
Total capital assets being depreciated, net	13,216,088	(555,048)	--	12,661,040
Business-type activities capital assets, net	\$ 18,206,409	\$ 104,496	\$ 289,142	\$ 18,021,763

The beginning balance for accumulated depreciation on land improvements has been increased by \$39,356 to correct a prior period error. See Note M for additional information.

Depreciation was charged to functions as follows:

### Governmental Activities:

Civic center	\$ 127,053
Community development	7,037
Economic development	297,806
Executive	2,814
Fire	61,431
Non-departmental	22,002
Parks	2,190
Police	61,758
Streets	267,286
	<u>\$ 849,377</u>

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Business-Type Activities:

Water and sewer	503,745
Airport	93,297
	<u>\$ 597,042</u>

E. Interfund Balances and Activity

1. Due To and From Other Funds

Balances due to and due from other funds at September 30, 2019, consisted of the following:

Due To Fund	Due From Fund	Amount	Purpose
Economic Development Fund	General Fund	\$ 51,564	Sales tax receivable; net of administrative fee
Other Governmental Funds	General Fund	3,139	Hotel tax transfer receivable
	Total	<u>\$ 54,703</u>	

All amounts due are scheduled to be repaid within one year.

2. Transfers To and From Other Funds

Transfers to and from other funds for the year ended September 30, 2019, consisted of the following:

Transfers From	Transfers To	Amount	Reason
General Fund	Other Governmental Funds	\$ 104,878	Fund Civic Center operations
Water & Sewer Fund	General Fund	381,712	In lieu of taxes
Water & Sewer Fund	General Fund	20,000	Contribution to spillway project
Debt Service Fund	Water & Sewer Fund	408,575	Fund debt service requirements
Water & Sewer Fund	General Fund	50,209	Fund debt service requirements
Other Governmental Funds	General Fund	328	Unspent matching funds
Economic Development Fund	General Fund	94,684	Administrative Fee
Other Governmental Funds	General Fund	4,435	Purchase of body cameras
	Total	<u>\$ 1,064,821</u>	

F. Long-Term Obligations

The City has entered into a continuing disclosure undertaking to provide Annual Reports and Material Event Notices to the State Information Depository of Texas, which is the Municipal Advisory Council. This information is required under SEC Rule 15c2-12 to enable investors to analyze the financial condition and operations of the City.

1. Long-Term Obligation Activity

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2019, are as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
<u>Governmental activities:</u>					
<u>Obligations of the City:</u>					
Tax and revenue certificates of obligation	\$ 1,454,101	\$ --	\$ 137,275	\$ 1,316,826	152,527
Notes	51,698	--	5,028	46,670	5,190

# CITY OF GILMER, TEXAS

## NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net pension liability*	1,115,195	489,600	--	1,604,795	--
Total OPEB liability*	131,089	--	10,059	121,030	--
Premium on issuance of debt	30,134	--	3,348	26,786	--
Compensated absences	88,717	19,503	557	107,663	--
Total obligations of the City	<u>2,870,934</u>	<u>509,103</u>	<u>156,267</u>	<u>3,223,770</u>	<u>157,717</u>

### Obligations of Economic Development Corp:

Sales tax revenue bonds	3,385,000	--	165,000	3,220,000	170,000
Discount on issuance of debt	(15,807)	--	(1,063)	(14,744)	--
Total obligations of EDC	<u>3,369,193</u>	<u>--</u>	<u>163,937</u>	<u>3,205,256</u>	<u>170,000</u>
Total governmental activities	<u>\$ 6,240,127</u>	<u>\$ 509,103</u>	<u>\$ 320,204</u>	<u>\$ 6,429,026</u>	<u>\$ 327,717</u>

### Business-type activities:

Refunding bonds	\$ 6,815,000	\$ --	\$ 510,000	\$ 6,305,000	505,000
Tax and revenue certificates of obligation	1,405,899	--	132,725	1,273,174	147,472
Net pension liability	284,412	112,233	--	396,645	--
Total OPEB liability	34,846	--	4,589	30,257	--
Premium on issuance of debt	217,934	--	21,592	196,342	--
Total business-type activities	<u>\$ 8,758,091</u>	<u>\$ 112,233</u>	<u>\$ 668,906</u>	<u>\$ 8,201,418</u>	<u>\$ 652,472</u>

\* Other long-term liabilities

The funds typically used to liquidate other long-term liabilities in the past are as follows:

Liability	Activity Type	Fund
Net Pension Liability*	Governmental	General
Net OPEB Liability*	Governmental	General

The General Fund typically liquidates 100% of the Governmental Activities liability for compensated absences.

## 2. Debt Service Requirements

Debt service requirements on long-term debt at September 30, 2019, are as follows:

Year Ending September 30,	Governmental Activities		
	Principal	Interest	Total
2020	\$ 327,717	\$ 182,348	\$ 510,065
2021	342,979	171,894	514,873
2022	350,698	160,918	511,616
2023	358,421	149,669	508,090
2024	373,695	137,677	511,372
2025-2029	1,689,986	485,429	2,175,415
2030-2033	1,140,000	145,750	1,285,750
Totals	<u>\$ 4,583,496</u>	<u>\$ 1,433,685</u>	<u>\$ 6,017,181</u>

Year Ending September 30,	Business-type Activities		
	Principal	Interest	Total
2020	\$ 652,472	\$ 243,636	\$ 896,108
2021	657,388	226,987	884,375
2022	669,846	210,139	879,985
2023	687,303	193,042	880,345
2024	717,218	172,046	889,264
2025-2029	2,778,947	529,936	3,308,883
2030-2034	1,415,000	184,652	1,599,652
Totals	<u>\$ 7,578,174</u>	<u>\$ 1,760,438</u>	<u>\$ 9,338,612</u>

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

The following is a list of General Obligation Bonds, Revenue Bonds and Notes Payable at September 30, 2019:

Governmental Activities:

Certificates of Obligation

2015 Combination Tax and Revenue Certificates of Obligation; principal plus interest varying from 2.0% to 3.0% due semi-annually through August 26, 2027. \$ 1,316,826

Notes Payable

Note payable to Gilmer National Bank; principal plus interest at 3.25%, due monthly through September 5, 2027. 46,670

Sales Tax and Revenue Bonds

(an obligation of Gilmer Economic Development Corporation, a blended component unit of the City of Gilmer)

2011 Sales Tax and Revenue Bonds; principal plus interest varying from 4.0% to 5.0% due semi-annually through July 15, 2033. 3,220,000

Total Governmental Activities \$ 4,583,496

Business-Type Activities:

Refunding Bonds

2010 Waterworks and Sewer System Refunding Bonds; principal plus interest varying from 3.0% to 4.25% due semi-annually through July 1, 2034. \$ 3,530,000

2013 General Obligation Refunding Bonds Series 2013; principal plus interest varying from 2.0% to 3.0% due semi-annually through May 15, 2027. 2,775,000

Total Refunding Bonds 6,305,000

Tax and Revenue Certificates of Obligation

2015 Combination Tax and Revenue Certificates of Obligation; principal plus interest varying from 2.0% to 3.0% due semi-annually through August 15, 2027. 1,273,174

Total Certificates of Obligation 1,273,174

Total Business-Type Activities \$ 7,578,174

G. Risk Management

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2019, the City obtained general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the State as a member of the Texas Municipal League Intergovernmental Risk Pool ("TML"). TML is a self-funded pool operating as a common risk management and insurance program. The City pays an annual premium to TML for its above insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The City continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past fiscal year and settled claims resulting from these risks have not exceeded coverage in any of the past three fiscal years.

**CITY OF GILMER, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

H. Pension Plan

**TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)**

1. Plan Description

The City participates as one of 887 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.tmrs.com](http://www.tmrs.com).

All eligible employees of the City are required to participate in TMRS.

2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

Employee deposit rate	6.00%
Matching ratio (city to employee)	2:1
Updated service credit rate	100T
Annuity increase	70.00%
Vesting requirements	5 years
Service retirement eligibilities (express as age/years of service)	60/5; 0/20

Employees covered by benefit terms:

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	38
Inactive employees entitled to but not yet receiving benefits	32
Active employees	51
Total covered employees	<hr/> 121

3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated



**CITY OF GILMER, TEXAS**  
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**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 6.0% of their annual gross earnings during the fiscal year. The contribution rates for the City were 13.73% and 13.66% in calendar years 2018 and 2019, respectively. The City's contributions to TMRS for the year ended September 30, 2019 were \$304,415, and were equal to the required contributions.

**4. Net Pension Liability**

The City's Net Pension Liability (NPL) was measured as of December 31, 2018, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total Pension Liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year

Overall payroll growth 3.0% per year

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions were developed from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, the System adopted the Entry Age Normal actuarial cost method and a one-time change to the amortization policy. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well the production of income, in order to satisfy the short-term and long-term funding need of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
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<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return (Arithmetic)</u>
Domestic Equity	17.5%	4.30%
International Equity	17.5%	6.10%
Core Fixed Income	10.0%	1.00%
Non-Core Fixed Income	20.0%	3.39%
Real Return	10.0%	3.78%
Real Estate	10.0%	4.44%
Absolute Return	10.0%	3.56%
Private Equity	5.0%	7.75%
Total	100.0%	

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) - (b)
Balance at 12/31/2017	\$ 9,769,595	\$ 8,398,790	\$ 1,370,805
Changes for the year			
Service cost	314,796	--	314,796
Interest	657,972	--	657,972
Change of benefit terms	--	--	--
Difference between expected and actual experience	(202,214)	--	(202,214)
Changes of assumptions	--	--	--
Contributions - employer	--	296,037	(296,037)
Contributions - employee	--	129,368	(129,368)
Net investment income	--	(251,574)	251,574
Benefit payments, including refunds of employee contributions	(358,522)	(358,522)	--
Administrative expense	--	(4,862)	4,862
Other changes	--	(254)	254
Net changes	412,032	(189,807)	601,839
Balance at 12/31/2018	\$ 10,181,627	\$ 8,208,983	\$ 1,972,644

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate.

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
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	1% Decrease in Discount Rate (5.75%)	Discount Rate (6.75%)	1% Increase in Discount Rate (7.75%)
City's net pension liability	\$ 3,435,811	\$ 1,972,644	\$ 783,653

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at [www.tmr.com](http://www.tmr.com).

**5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2019, the City recognized pension expense of 304,415.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ --	\$ --
Changes in actuarial assumptions	--	--
Difference between projected and actual investment earnings	434,755	109,790
Contributions subsequent to the measurement date	227,954	--
Total	\$ <u>662,709</u>	\$ <u>109,790</u>

\$227,954 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement Year Ending Dec. 31:	
2019	\$ 129,190
2020	23,190
2021	9,394
2022	163,191
2023	--
Thereafter	--

**TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM (TESRS)**

**1. Plan Description**

The Texas Emergency Services Retirement System (TESRS) administers a cost-sharing multiple employer pension system (the "System") established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. The System issues a stand-alone financial report that is available to the public at [www.tesrs.org](http://www.tesrs.org).

Of the nine member State Board of Trustees, at least five trustees must be active members of the pension system, one of whom must represent emergency medical services personnel. One trustee may be a retiree of the pension system, and three trustees must be persons who have experience in the fields of finance, securities

**CITY OF GILMER, TEXAS**  
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investment, or pension administration. On August 31 of the following years, contributing fire and/or emergency service department members participating in TESRS were:

	<u>Contributing Departments</u>
2017	235
2018	238

Eligible participants include volunteer emergency services personnel who are members in good standing of a member department.

2. Benefits Provided

Senate Bill 411, 65th Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79th Legislature, Regular Session (2005), re-codified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service in excess of 15 years, this monthly benefit is increased at a rate of 6.2% compounded annually. There is no provision for automatic post-retirement benefit increases.

On and off-duty death benefits and on-duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death and disability. Death benefits include a lump sum amount or continuing monthly payments to a member's surviving spouse and dependent children.

3. Covered Membership

On August 31 of the following fiscal years, the pension system membership consisted of:

	<u>2017</u>	<u>2018</u>
Retirees and beneficiaries currently receiving benefits	3,104	3,533
Terminated members entitled to but not yet receiving benefits	2,208	1,927
Active participants	4,046	3,927

4. Funding Policy

Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (this minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities.

The State is required to contribute an amount necessary to make the System "actuarially sound" each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended effective July 27, 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the State are not enough with the Part One contributions to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially

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determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted every two years based on the most recent actuarial valuation. Based on the actuarial valuation as of August 31, 2016, the Part Two contributions were established by the board to be 2% of the Part One contributions beginning September 1, 2017. Based on the August 31, 2018 actuarial valuation, the Part Two contributions are not required for an adequate contribution arrangement.

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to ten years of credit for service per member. Prior service purchased must have occurred before the department began participating in the System.

A small subset of participating departments have a different contribution arrangement which is being phased out over time. In this arrangement, contributions made in addition to the monthly contributions for active members are made by local governing bodies on a pay-as-you-go basis for members who were pensioners when their respective departments merged into the System. There is no actuarial impact associated with this arrangement as the pay-as-you-go contributions made by these governing bodies are always equal to benefit payments paid by the System.

**5. Contributions Required and Contributions Made**

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions are set by board rule, and there is no maximum contribution rate. For the fiscal year ended August 31, 2018, total contributions of \$4,098,835 were paid into TESRS by the political subdivisions served by the member volunteer emergency services personnel. The State appropriated \$1,329,224 for the fiscal year ended August 31, 2018.

The purpose of the biennial valuation is to determine if the contribution arrangement is adequate to pay the benefits that are promised. Actuarial assumptions are disclosed in Section I(B)(1). The most recently completed biennial actuarial valuation as of August 31, 2018 stated that TESRS has an adequate contribution arrangement for the benefit provisions recognized in the valuation based on the expected total contributions, including the expected contributions both from the governing body of each participating department and from the state.

The expected contributions from the state are state appropriations equal to (1) the maximum annual contribution (one third of all contributions to TESRS by governing bodies of participating departments in a year) as needed in accordance with state law governing TESRS and (2) approximately \$725,000 each year to pay for part of the System's administrative expenses.

**6. Net Pension Liability**

The System's net pension liability was measured as of August 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2018.

Total pension liability	\$ 137,514,345
Plan fiduciary net position	115,863,894
System's net pension liability	<u>\$ 21,650,451</u>

Plan fiduciary net position as a percentage of the total pension liability	84.3%
----------------------------------------------------------------------------	-------

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
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**Actuarial Assumptions**

The total pension liability in the August 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.75%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP2000 Combined Healthy Lives Mortality Tables for males and for females projected to 2024 by scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future net real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage (currently 5.01%) and by adding expected inflation (3.00%). In addition, the final 7.75% assumption was selected by "rounding down" and thereby reflects a reduction of 0.26% for adverse deviation. The target allocation and expected arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return (Arithmetic)</u>
Equities		
Large cap domestic	32%	5.81%
Small cap domestic	15%	5.92%
Developed international	15%	6.21%
Emerging markets	5%	7.18%
Master limited partnership	5%	7.61%
Real estate	5%	4.46%
Fixed income	23%	1.61%
Cash	0%	0.00%
Total	100%	
Weighted average		5.01%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.75%. No projection of cash flows was used to determine the discount rate because the August 31, 2018 actuarial valuation showed that expected contributions would pay the normal cost and amortize the unfunded actuarial accrued liability (UAAL) in 30 years using the conservative level dollar amortization method. Because of the 30-year amortization period with the conservative amortization method, the pension plan's fiduciary net position is expected to be available to make all projected future benefit payments to current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the City, calculated using the discount rate of 7.75%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.75%) or 1 percentage point higher (8.75%) than the current rate:

**CITY OF GILMER, TEXAS**  
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	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
City's proportionate share of the net pension liability	\$ 57,225	\$ 28,795	\$ 9,620
System's net pension liability	43,026,103	21,650,451	7,233,195

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TESRS financial report. That report may be obtained on the internet at [www.tesrs.org](http://www.tesrs.org).

**7. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At September 30, 2019, the City reported a liability of \$28,795 for its proportionate share of the TESRS's net pension liability.

The net pension liability was measured as of August 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions to the pension plan relative to the contributions of all participating departments to the plan for the period September 1, 2017 through August 31, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$9,450.

At September 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 8	\$ 83
Changes in actuarial assumptions	107	--
Difference between projected and actual investment earnings	--	1,591
Contributions subsequent to the measurement date	8,336	--
Total	<u>\$ 8,451</u>	<u>\$ 1,674</u>

\$8,336 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement	
Year Ending August 31:	
2019	\$ 1,855
2020	(1,032)
2021	(1,519)
2022	(863)
2023	--
Thereafter	--

**CITY OF GILMER, TEXAS**  
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**AGGREGATION OF PENSION RELATED BALANCES**

The following is an aggregation of pension related balances reflected in the financial statements:

	TMRS	TESRS	Total
Deferred outflow of resources related to pensions	\$ 662,709	\$ 8,451	\$ 671,160
Net pension liability	1,972,645	28,795	2,001,440
Deferred inflows of resources related to pensions	109,790	1,674	111,464
Pension expense/expenditures	127,701	9,450	137,151

**I. Post Employment Benefits Other Than Pensions (OPEB)**

**1. Plan Description**

Texas Municipal Retirement System (TMRS) administers a defined benefit group-term life insurance plan known as the Supplemental Death Benefit Fund (SDBF). This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. Employers may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1. The City has elected to participate in the SDBF for its active members including retirees. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded single-employer OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75) for City reporting.

**2. Benefits Provided**

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death). The death benefit for retirees is considered an other post employment benefit (OPEB) and is a fixed amount of \$7,500.

At the December 31, 2018, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees current receiving benefits	27
Inactive employees entitled to but not year receiving benefits	6
Active employees	51
Total	84

**3. Contributions**

The member city contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to pre-fund retirees term life insurance during employees' careers.

Contributions are made monthly based on the covered payroll of employee members of the participating member city. The contractually required contribution rate is determined annually for each city. The rate is based on the mortality and service experience of all employees covered by the SDBF and the demographics specific to the workforce of the City. There is a one-year delay between the actuarial valuation that serves as the basis for the employer contribution rate and the calendar year when the rate goes into effect. The funding policy of this plan is to assure that adequate resources are available to meet all death benefit payments for the upcoming year.

The retiree portion of contribution rates to the SDBF for the City were 0.04% and 0.06% in calendar years 2018



**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

and 2019, respectively. The City's contributions to the SDBF for the year ended September 30, 2019 were \$1,209, and were equal to the required contributions.

4. Total OPEB Liability

The City's Total OPEB Liability (TOL) was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

5. Actuarial Assumptions

The Total OPEB Liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5% per year
Salary increases	3.5% to 10.5% including inflation
Discount rate	3.71%
Retiree's share of benefit-related costs	--

Salary increases were based on a service-related table. Mortality rates for service retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. Mortality rates for disabled retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions used in the December 31, 2018 valuation were developed primarily from an actuarial experience study for the four-year period from December 31, 2010 through December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, TMRS adopted the Entry Age Normal Actuarial Cost Method.

The discount rate used to measure the Total OPEB Liability was 3.71% and was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2018.

6. Changes in the Total OPEB Liability

Total OPEB liability - beginning of year	\$	165,935
Changes for the year:		
Service cost		6,684
Interest on total OPEB liability		5,589
Differences between expected and actual experience		(15,327)
Changes in assumptions or other inputs		(10,733)
Benefit payments		(861)
Net changes		(14,648)
Total OPEB liability - end of year	\$	<u>151,287</u>

7. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.71%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.71%) or 1% higher (4.71%) than the current rate:

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	1% Decrease in Discount Rate (2.71%)	Discount Rate (3.71%)	1% Increase in Discount Rate (4.71%)
City's Total OPEB Liability	\$ 180,125	\$ 151,287	\$ 128,431

8. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$9,885. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ --	\$ 12,585
Change in assumptions and other inputs	--	648
Contributions made subsequent to measurement date	1,166	--
Total	<u>\$ 1,166</u>	<u>\$ 13,233</u>

The \$1,166 reported as deferred outflows of resources related to OPEB resulted from contributions subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2020. Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Measurement Year Ending December 31:

2,019	\$ (2,388)
2,020	(2,388)
2,021	(2,388)
2,022	(3,319)
2,023	(2,750)
Thereafter	--
	<u>\$ (13,233)</u>

J. Health Care Coverage

The City of Gilmer provides health and dental insurance benefits for its employees. The City contracts with the Texas Municipal League for health insurance. The City does not retain any risk of loss for health care benefits. The total cost to the City of Gilmer for the fiscal year ended September 30, 2019 was \$426,189. The cost of health and dental insurance benefits is recognized as an expenditure as it is paid. The general fund contributed \$338,374, the water and sewer fund contributed \$79,780, and other governmental funds contributed \$8,035.

K. Commitments and Contingencies

1. Contingencies

The City participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

**CITY OF GILMER, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

2. Litigation

No reportable litigation was pending against the City at September 30, 2019.

L. Deferred Compensation

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plan with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of GASB Statement No. 32, an IRC Section 457 deferred compensation plan's deferred compensation and income attributable to the investment of deferred compensation amounts are held in trust, until paid or made available to the employees or beneficiaries and are the property of the employees and are not accessible by the City of its creditors.

The City does not perform the investing function or have significant administrative involvement in the handling of the plan.

M. Restatement of Net Position

During the audit of the year ended September 30, 2009, a capital asset was omitted from the Airport Fund. This error was detected and corrected during the year ended September 30, 2017. However, at that time an inaccurate useful life was assigned to the asset in error. A depreciation correction of \$39,356 has been recorded.

	Proprietary Fund Gilmer Airport Fund
Net position, September 30, 2018	\$ 2,535,695
Depreciation correction	(39,356)
Restated net position as of September 30, 2018	<u>\$ 2,496,339</u>

N. Restricted Fund Balance and Net Position

As of September 30, 2019, fund balances restricted for other purposes were as follows:

General Fund	
Hotel-Motel tax	\$ 36,267
Court restricted funds	9,918
LEOSE	5,007
Wal-mart grant for police department	2,129
Parks	96,825
	<u>\$ 150,146</u>
Other Governmental Funds	
Police Dept. Seizure Fund	\$ 16,892
Civic Center Fund	878
USDA Loan Program	124,940
	<u>\$ 142,710</u>

**CITY OF GILMER, TEXAS**  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

As of September 30, 2019, fund balance assigned for specific purposes was as follows:

General Fund		
Preservation of artifacts	\$	50,000
Main street		439
Spillway		74,000
Fire department		90,195
Animal control		1,817
Police department		4,576
Park projects		28,385
Cemetery		2,128
Civic Center		100
Chamber Christmas decorations		472
	\$	<u>252,112</u>

As of September 30, 2019, net position restricted for other purposes was as follows:

Governmental Activities		
Hotel-Motel tax	\$	36,267
Court restricted funds		9,918
LEOSE		5,007
Wal-Mart grant for police department		2,129
Parks		96,825
Police Dept. Seizure Fund		16,892
Civic Center Fund		878
USDA Loan Program		124,940
	\$	<u>292,856</u>

O. Subsequent Events

Management has evaluated subsequent events through March 11, 2020, the date on which the financial statements were available to be issued.

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## Required Supplementary Information

Required supplementary information includes financial information and disclosures required by the Governmental Accounting Standards Board but not considered a part of the basic financial statements.

**CITY OF GILMER, TEXAS**

SCHEDULE OF THE CITY'S PROPORTIONATE  
 SHARE OF THE NET PENSION LIABILITY  
 TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM  
 LAST TEN FISCAL YEARS \*

	Measurement Period				
	2018	2017	2016	2015	2014
City's proportion of the net pension liability (asset)	0.133%	0.120%	0.104%	0.120%	0.099%
City's proportionate share of the net pension liability (asset)	\$ 28,795	\$ 28,802	\$ 30,293	\$ 32,031	\$ 17,990
State's proportionate share of the net pension liability (asset) associated with the City	39,857	43,203	46,299	49,024	27,172
Total	<u>\$ 68,652</u>	<u>\$ 72,005</u>	<u>\$ 76,592</u>	<u>\$ 81,055</u>	<u>\$ 45,162</u>
City's covered payroll	N/A	N/A	N/A	N/A	N/A
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	N/A	N/A	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total pension liability	84.30%	81.40%	76.30%	76.90%	83.50%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

**CITY OF GILMER, TEXAS**

## SCHEDULE OF CITY CONTRIBUTIONS

## TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM

## LAST TEN FISCAL YEARS \*

	Fiscal Year				
	2019	2018	2017	2016	2015
Contractually required contribution	\$ 8,335	\$ 7,585	\$ 7,244	\$ 6,572	\$ 8,408
Contributions in relation to the contractually required contribution	(8,335)	(7,585)	(7,244)	(6,572)	(8,408)
Contribution deficiency (excess)	\$ --	\$ --	\$ --	\$ --	\$ --
City's covered payroll	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years for which information is available.



**CITY OF GILMER, TEXAS**
**SCHEDULE OF CHANGES IN THE CITY'S  
 NET PENSION LIABILITY AND RELATED RATIOS  
 TEXAS MUNICIPAL RETIREMENT SYSTEM  
 LAST TEN FISCAL YEARS \***

	Measurement Period				
	2018	2017	2016	2015	2014
Total pension liability:					
Service cost	\$ 314,796	\$ 311,374	\$ 312,601	\$ 279,905	\$ 251,495
Interest	657,972	614,768	572,622	556,162	536,347
Changes of benefit terms	--	--	--	--	--
Differences between expected and actual experience	(202,214)	58,777	52,439	(18,474)	(159,024)
Changes of assumptions	--	--	--	26,163	--
Benefit payments, including refunds of employee contributions	(358,522)	(334,623)	(290,697)	(353,280)	(366,623)
Net change in total pension liability	412,032	650,296	646,965	490,476	262,195
Total pension liability - beginning	9,769,595	9,119,299	8,472,334	7,981,858	7,719,663
Total pension liability - ending (a)	<u>\$ 10,181,627</u>	<u>\$ 9,769,595</u>	<u>\$ 9,119,299</u>	<u>\$ 8,472,334</u>	<u>\$ 7,981,858</u>
Plan fiduciary net position:					
Contributions - employer	\$ 296,037	\$ 290,031	\$ 274,402	\$ 273,687	\$ 254,283
Contributions - employee	129,368	128,049	127,332	120,303	116,111
Net investment income	(251,574)	1,012,684	456,045	9,890	362,730
Benefit payments, including refunds of employee contributions	(358,522)	(334,623)	(290,697)	(353,280)	(366,623)
Administrative expense	(4,862)	(5,249)	(5,149)	(6,024)	(3,787)
Other	(254)	(266)	(277)	(298)	(311)
Net change in plan fiduciary net position	(189,807)	1,090,626	561,656	44,278	362,403
Plan fiduciary net position - beginning	8,398,790	7,308,164	6,746,508	6,702,228	6,339,825
Plan fiduciary net position - ending (b)	<u>\$ 8,208,983</u>	<u>\$ 8,398,790</u>	<u>\$ 7,308,164</u>	<u>\$ 6,746,506</u>	<u>\$ 6,702,228</u>
City's net pension liability - ending (a) - (b)	<u>\$ 1,972,644</u>	<u>\$ 1,370,805</u>	<u>\$ 1,811,135</u>	<u>\$ 1,725,828</u>	<u>\$ 1,279,630</u>
Plan fiduciary net position as a percentage of the total pension liability	80.63%	85.97%	80.14%	79.63%	83.97%
Covered payroll	\$ 2,156,138	\$ 2,134,157	\$ 2,122,206	\$ 2,005,048	\$ 1,935,190
City's net pension liability as a percentage of covered payroll	91.49%	64.23%	85.34%	86.07%	66.12%

Notes to Schedule:

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

**CITY OF GILMER, TEXAS**  
**SCHEDULE OF CITY CONTRIBUTIONS**  
**TEXAS MUNICIPAL RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS \***

	Fiscal Year				
	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 304,415	\$ 299,244	\$ 290,855	\$ 282,331	\$ 270,386
Contributions in relation to the actuarially determined contribution	(304,415)	(299,244)	(290,855)	(282,331)	(270,386)
Contribution deficiency (excess)	\$ --	\$ --	\$ --	\$ --	\$ --
Covered payroll	\$ 2,190,102	\$ 2,151,563	\$ 2,197,347	\$ 2,104,321	\$ 2,002,551
Contributions as a percentage of covered payroll	13.90%	13.91%	13.24%	13.42%	13.50%

Notes to Schedule

Valuation date:

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal
Amortization method	Level Percentage of Payroll, Closed
Remaining amortization period	27 Years
Asset valuation method	10 Year smoothed market; 15% soft corridor
Inflation	2.50%
Salary increases	3.50% to 10.50% including inflation
Investment rate of return	6.75%
Retirement age	Experience-based table of rates that are specific to the City's plan of benefits. Last updated for the 2015 valuation pursuant to an experience study of the period 2010 - 2014
Mortality	RP2000 Combined Mortality Table with Blue Collar Adjustment with males rates multiplied by 109% and female rates multiplies by 103% and projected on a fully generational basis with scale BB

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years which information is available.

**CITY OF GILMER, TEXAS**  
 SCHEDULE OF CITY CONTRIBUTIONS  
 SUPPLEMENTAL DEATH BENEFITS FUND ADMINISTERED  
 BY TEXAS MUNICIPAL RETIREMENT SYSTEM  
 LAST TEN FISCAL YEARS \*

	Fiscal Year	
	2019	2018
Actuarially determined contribution	\$ 1,209	\$ 1,454
Contributions in relation to the actuarially determined contribution	(1,209)	(1,454)
Contribution deficiency (excess)	<u>\$ --</u>	<u>\$ --</u>
Covered payroll	\$ 2,190,102	\$ 2,151,563
Contributions as a percentage of covered payroll	0.06%	0.07%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years for which information is available.

**CITY OF GILMER, TEXAS**

SCHEDULE OF CHANGES IN THE CITY'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
SUPPLEMENTAL DEATH BENEFITS FUND ADMINISTERED  
BY TEXAS MUNICIPAL RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS \*

	Measurement Period	
	2018	2017
Total OPEB liability:		
Service cost	\$ 6,684	\$ 5,762
Interest	5,589	5,499
Changes of benefit terms	--	--
Differences between expected and actual experience	(15,327)	--
Changes of assumptions or other inputs	(10,733)	12,713
Benefit payments	(861)	(314)
Net change in total OPEB liability	(14,648)	23,660
Total OPEB liability - beginning	165,935	142,275
Total OPEB liability - ending	<u>\$ 151,287</u>	<u>\$ 165,935</u>
Covered payroll	\$ 2,156,138	\$ 2,134,157
Total OPEB liability as a percentage of covered payroll	7.02%	7.78%

## Notes to Schedule:

The TMRS Supplemental Death Benefit Fund (SDBF) is considered to be an unfunded OPEB plan; therefore, no plan fiduciary net position and related ratios are reported in the above schedule.

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

## Combining Statements and Budget Comparisons as Supplementary Information

This supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

**CITY OF GILMER, TEXAS**

## COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2019

	Special Revenue Funds	Capital Projects Fund Street Improvements Fund	Total Nonmajor Governmental Funds (See Exhibit A-3)
<b>ASSETS AND OTHER DEBITS:</b>			
Cash	\$ 138,028	\$ --	\$ 138,028
Receivables:			
Due from other funds	3,139	--	3,139
Notes receivable	14,989	--	14,989
Other receivable	6,605	--	6,605
TOTAL ASSETS	<u>\$ 162,761</u>	<u>\$ --</u>	<u>\$ 162,761</u>
<b>DEFERRED RESOURCE OUTFLOWS:</b>			
<b>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE:</b>			
LIABILITIES:			
Accounts payable	\$ 6,165	\$ --	\$ 6,165
Other liabilities	12,450	--	12,450
Accrued wages	1,180	--	1,180
Accrual for compensated absences	256	--	256
TOTAL LIABILITIES	<u>20,051</u>	<u>--</u>	<u>20,051</u>
<b>DEFERRED INFLOWS ON RESOURCES:</b>			
<b>FUND BALANCE:</b>			
Restricted for other purposes	142,710	--	142,710
TOTAL FUND BALANCE	<u>142,710</u>	<u>--</u>	<u>142,710</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u>\$ 162,761</u>	<u>\$ --</u>	<u>\$ 162,761</u>

**CITY OF GILMER, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special Revenue Funds	Capital Projects Fund Street Improvements Fund	Total Nonmajor Governmental Funds (See Exhibit A-5)
<b>REVENUES:</b>			
Fines and forfeitures	\$ 14,117	\$ --	\$ 14,117
Investment income	835	--	835
Rents and royalties	33,765	--	33,765
Other revenue	12,614	--	12,614
TOTAL REVENUES	<u>61,331</u>	<u>--</u>	<u>61,331</u>
<b>EXPENDITURES:</b>			
Police	1,974	--	1,974
Civic center	147,134	--	147,134
Debt service -principal	5,028	--	5,028
-interest	1,605	--	1,605
TOTAL EXPENDITURES	<u>155,741</u>	<u>--</u>	<u>155,741</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(94,410)</u>	<u>--</u>	<u>(94,410)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	104,878	--	104,878
Transfers out	(4,435)	(328)	(4,763)
TOTAL OTHER FINANCING SOURCES (USES)	<u>100,443</u>	<u>(328)</u>	<u>100,115</u>
<b>NET CHANGE IN FUND BALANCES</b>	6,033	(328)	5,705
<b>FUND BALANCE - BEGINNING</b>	136,677	328	137,005
<b>FUND BALANCE - ENDING</b>	<u>\$ 142,710</u>	<u>\$ --</u>	<u>\$ 142,710</u>

**CITY OF GILMER, TEXAS**

## COMBINING BALANCE SHEET

## NONMAJOR SPECIAL REVENUE FUNDS

SEPTEMBER 30, 2019

	PD Seizure Fund	Civic Center Fund	USDA Revolving Loan	Total Nonmajor Special Revenue Funds (See Exhibit B-1)
<b>ASSETS AND OTHER DEBITS:</b>				
Cash	\$ 16,892	\$ 11,184	\$ 109,952	\$ 138,028
Receivables:				
Due from other funds	--	3,139	--	3,139
Notes receivable	--	--	14,989	14,989
Other receivable	--	6,605	--	6,605
TOTAL ASSETS	<u>\$ 16,892</u>	<u>\$ 20,928</u>	<u>\$ 124,941</u>	<u>\$ 162,761</u>
<b>DEFERRED RESOURCE OUTFLOWS:</b>				
<b>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE:</b>				
LIABILITIES:				
Accounts payable	\$ --	\$ 6,165	\$ --	\$ 6,165
Other liabilities	--	12,450	--	12,450
Accrued wages	--	1,180	--	1,180
Accrual for compensated absences	--	256	--	256
TOTAL LIABILITIES	<u>--</u>	<u>20,051</u>	<u>--</u>	<u>20,051</u>
DEFERRED INFLOWS ON RESOURCES:				
<b>FUND BALANCE:</b>				
Restricted for other purposes	16,892	877	124,941	142,710
TOTAL FUND BALANCE	<u>16,892</u>	<u>877</u>	<u>124,941</u>	<u>142,710</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u>\$ 16,892</u>	<u>\$ 20,928</u>	<u>\$ 124,941</u>	<u>\$ 162,761</u>



**CITY OF GILMER, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

	PD Seizure Fund	Civic Center Fund	USDA Revolving Loan	Total Nonmajor Special Revenue Funds (See Exhibit B-2)
<b>REVENUES:</b>				
Fines and forfeitures	\$ 14,117	\$ --	\$ --	\$ 14,117
Investment income	16	1	818	835
Rents and royalties	--	33,765	--	33,765
Other revenue	--	12,614	--	12,614
TOTAL REVENUES	<u>14,133</u>	<u>46,380</u>	<u>818</u>	<u>61,331</u>
<b>EXPENDITURES:</b>				
Police	1,974	--	--	1,974
Civic center	--	147,134	--	147,134
Debt service -principal	--	5,028	--	5,028
-interest	--	1,605	--	1,605
TOTAL EXPENDITURES	<u>1,974</u>	<u>153,767</u>	<u>--</u>	<u>155,741</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>12,159</u>	<u>(107,387)</u>	<u>818</u>	<u>(94,410)</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	--	104,878	--	104,878
Transfers out	(4,435)	--	--	(4,435)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(4,435)</u>	<u>104,878</u>	<u>--</u>	<u>100,443</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>7,724</u>	<u>(2,509)</u>	<u>818</u>	<u>6,033</u>
<b>FUND BALANCE - BEGINNING</b>	<u>9,168</u>	<u>3,386</u>	<u>124,123</u>	<u>136,677</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 16,892</u>	<u>\$ 877</u>	<u>\$ 124,941</u>	<u>\$ 142,710</u>

**CITY OF GILMER, TEXAS**  
CIVIC CENTER FUND  
SPECIAL REVENUE FUND  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

**EXHIBIT B-5**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Investment income	\$ --	\$ --	\$ 1	\$ 1
Rents and royalties	40,000	40,000	33,765	(6,235)
Donations	--	900	--	(900)
Other revenue	8,000	8,000	12,614	4,614
TOTAL REVENUES	<u>48,000</u>	<u>48,900</u>	<u>46,380</u>	<u>(2,520)</u>
<b>EXPENDITURES:</b>				
Civic center	144,890	144,890	147,134	(2,244)
Debt service -principal	5,028	5,028	5,028	--
-interest	1,605	1,605	1,605	--
Contingency	5,000	5,900	--	5,900
TOTAL EXPENDITURES	<u>156,523</u>	<u>157,423</u>	<u>153,767</u>	<u>3,656</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(108,523)</u>	<u>(108,523)</u>	<u>(107,387)</u>	<u>1,136</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	108,523	108,523	104,878	(3,645)
TOTAL OTHER FINANCING SOURCES (USES)	<u>108,523</u>	<u>108,523</u>	<u>104,878</u>	<u>3,645</u>
<b>NET CHANGE IN FUND BALANCES</b>	--	--	(2,509)	(2,509)
<b>FUND BALANCE - BEGINNING</b>	3,386	3,386	3,386	--
<b>FUND BALANCE - ENDING</b>	<u>\$ 3,386</u>	<u>\$ 3,386</u>	<u>\$ 877</u>	<u>\$ (2,509)</u>

**CITY OF GILMER, TEXAS**  
DEBT SERVICE FUND  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

**EXHIBIT B-6**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Property taxes	\$ 579,467	\$ 579,467	\$ 593,138	\$ 13,671
Investment income	--	--	455	455
TOTAL REVENUES	<u>579,467</u>	<u>579,467</u>	<u>593,593</u>	<u>14,126</u>
<b>EXPENDITURES:</b>				
Debt service -principal	189,800	189,800	137,275	52,525
-interest	80,200	80,200	31,060	49,140
-fees	2,550	2,550	1,650	900
TOTAL EXPENDITURES	<u>272,550</u>	<u>272,550</u>	<u>169,985</u>	<u>102,565</u>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	<u>306,917</u>	<u>306,917</u>	<u>423,608</u>	<u>116,691</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	169,373	169,373	6,625	(162,748)
Transfers out	(415,200)	(415,200)	(415,200)	--
TOTAL OTHER FINANCING SOURCES (USES)	<u>(245,827)</u>	<u>(245,827)</u>	<u>(408,575)</u>	<u>(162,748)</u>
<b>NET CHANGE IN FUND BALANCES</b>	61,090	61,090	15,033	(46,057)
<b>FUND BALANCE - BEGINNING</b>	23,776	23,776	23,776	--
<b>FUND BALANCE - ENDING</b>	<u>\$ 84,866</u>	<u>\$ 84,866</u>	<u>\$ 38,809</u>	<u>\$ (46,057)</u>

**CITY OF GILMER, TEXAS**  
STREET IMPROVEMENTS FUND  
CAPITAL PROJECTS FUND  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

**EXHIBIT B-7**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
TOTAL REVENUES	\$ --	\$ --	\$ --	\$ --
<b>EXPENDITURES:</b>				
TOTAL EXPENDITURES	--	--	--	--
Excess (Deficiency) of Revenues Over (Under) Expenditures	--	--	--	--
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	--	--	(328)	(328)
TOTAL OTHER FINANCING SOURCES (USES)	--	--	(328)	328
<b>NET CHANGE IN FUND BALANCES</b>	--	--	(328)	(328)
<b>FUND BALANCE - BEGINNING</b>	--	--	328	328
<b>FUND BALANCE - ENDING</b>	\$ --	\$ --	\$ --	\$ --

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## **STATISTICAL SECTION**

Unaudited

## STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
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Financial Trends	81
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*These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.*

Revenue Capacity	88
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*These schedules contain information to help the reader assess the City's most significant local revenue source, property tax.*

Debt Capacity	92
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*These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.*

Demographic and Economic Information	97
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*These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.*

Operating Information	99
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*These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.*

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Table 1

**City of Gilmer, Texas**  
**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years (Unaudited)**  
**(accrual basis of accounting)**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Governmental activities</b>										
Net investment in capital assets	\$ 6,821,524	\$ 7,358,654	\$ 7,955,663	\$ 6,702,490	\$ 6,712,916	\$ 6,727,154	\$ 6,765,110	\$ 6,959,543	\$ 6,682,221	\$ 6,209,038
Restricted	1,673,212	1,563,527	1,465,125	1,501,965	2,551,895	700,632	701,565	814,308	788,636	1,479,126
Unrestricted (Deficit)	916,400	357,574	(142,932)	(576,036)	(1,492,960)	817,238	685,175	405,375	459,967	276,381
<b>Total governmental activities net position</b>	<u>\$ 9,411,136</u>	<u>\$ 9,279,755</u>	<u>\$ 9,277,856</u>	<u>\$ 7,628,419</u>	<u>\$ 7,771,851</u>	<u>\$ 8,245,024</u>	<u>\$ 8,151,850</u>	<u>\$ 8,179,226</u>	<u>\$ 7,930,824</u>	<u>\$ 7,964,545</u>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 10,612,940	\$ 10,209,670	\$ 9,636,185	\$ 5,907,504	\$ 9,885,063	\$ 8,891,967	\$ 7,961,192	\$ 8,295,496	\$ 7,011,535	\$ 6,187,244
Restricted	109,639	110,099	109,835	109,518	108,512	107,964	107,149	112,609	131,046	281,069
Unrestricted	2,436,261	2,188,859	1,757,345	5,397,271	1,067,991	2,365,593	2,879,126	1,992,501	2,496,716	2,144,119
<b>Total business-type activities net position</b>	<u>\$ 13,158,840</u>	<u>\$ 12,508,628</u>	<u>\$ 11,503,365</u>	<u>\$ 11,414,293</u>	<u>\$ 11,061,566</u>	<u>\$ 11,365,524</u>	<u>\$ 10,947,467</u>	<u>\$ 10,400,606</u>	<u>\$ 9,639,297</u>	<u>\$ 8,612,432</u>
<b>Primary government</b>										
Net investment in capital assets	\$ 17,434,464	\$ 17,568,324	\$ 17,591,848	\$ 12,609,994	\$ 16,597,979	\$ 15,619,121	\$ 14,726,302	\$ 15,255,039	\$ 13,693,756	\$ 12,396,282
Restricted	1,782,851	1,673,626	1,574,960	1,611,483	2,660,407	808,596	808,714	926,917	919,682	1,760,195
Unrestricted	3,352,661	2,546,433	1,614,413	4,821,235	(424,969)	3,182,831	3,564,301	2,397,876	2,956,683	2,420,500
<b>Total primary government net position</b>	<u>\$ 22,569,976</u>	<u>\$ 21,788,383</u>	<u>\$ 20,781,221</u>	<u>\$ 19,042,712</u>	<u>\$ 18,833,417</u>	<u>\$ 19,610,548</u>	<u>\$ 19,099,317</u>	<u>\$ 18,579,832</u>	<u>\$ 17,570,121</u>	<u>\$ 16,576,977</u>

# City of Gilmer, Texas

## CHANGES IN NET POSITION

Last Ten Fiscal Years (Unaudited)

(accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Expenses</b>										
Governmental activities:										
General government	\$ 794,536	\$ 848,024	\$ 968,971	\$ 947,749	\$ 1,028,761	\$ 977,054	\$ 839,734	\$ 793,623	\$ 758,296	\$ 1,392,108
Civic Center	278,199	262,703	191,787	185,372	169,737	174,461	161,387	173,044	173,421	129,246
Community services	167,865	174,063	167,866	180,719	191,749	522,829	158,730	146,795	110,525	135,569
Public safety	2,263,525	2,316,510	2,238,950	2,150,448	2,067,871	2,022,473	1,872,936	1,778,069	1,673,043	1,262,549
Public works	641,286	621,519	571,870	899,680	459,204	349,254	343,217	397,148	701,379	876,823
Economic development	297,806									
Interest and fiscal agent fees	198,267	201,809	211,190	210,818	237,449	199,727	205,170	221,642	109,510	30,600
<b>Total governmental activities expenses</b>	<b>4,641,484</b>	<b>4,424,628</b>	<b>4,350,634</b>	<b>4,574,786</b>	<b>4,154,771</b>	<b>4,245,798</b>	<b>3,581,174</b>	<b>3,510,321</b>	<b>3,526,174</b>	<b>3,826,895</b>
Business-type activities:										
Water and Sewer fund	1,947,329	1,809,312	1,745,905	1,754,049	1,703,410	1,591,831	1,567,952	1,595,551	1,962,609	2,072,692
Sanitation fund	697,238	682,409	669,563	644,852	652,295	632,674	641,935	632,599	601,115	628,866
Airport fund	123,348	79,790	88,715	72,915	69,340	66,338	73,633	70,427	88,758	69,313
<b>Total business-type activities expenses</b>	<b>2,767,915</b>	<b>2,571,511</b>	<b>2,504,183</b>	<b>2,471,816</b>	<b>2,425,045</b>	<b>2,290,843</b>	<b>2,283,520</b>	<b>2,298,577</b>	<b>2,652,482</b>	<b>2,770,871</b>
<b>Total primary government expenses</b>	<b>\$ 7,409,399</b>	<b>\$ 6,996,139</b>	<b>\$ 6,854,817</b>	<b>\$ 7,046,602</b>	<b>\$ 6,579,816</b>	<b>\$ 6,536,641</b>	<b>\$ 5,864,694</b>	<b>\$ 5,808,898</b>	<b>\$ 6,178,656</b>	<b>\$ 6,597,766</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services	\$ 443,157	\$ 403,071	\$ 421,763	\$ 386,407	\$ 400,584	\$ 292,131	\$ 356,838	\$ 371,881	\$ 306,720	\$ 370,874
Operating grants and contributions	6,953	7,627	1,686	1,831	-	12,486	5,000	101,426	239,066	447,839
Capital grants and contributions	15,882	58,937	1,468,902	100,000	29,000	353,777	-	-	-	-
<b>Total governmental activities program revenues</b>	<b>465,992</b>	<b>469,635</b>	<b>1,892,351</b>	<b>488,238</b>	<b>429,584</b>	<b>658,394</b>	<b>361,838</b>	<b>473,307</b>	<b>545,786</b>	<b>818,713</b>
Business-type activities:										
Charges for services	2,976,975	3,179,677	3,018,087	2,840,434	2,772,382	2,837,372	3,038,290	2,960,930	3,093,312	2,973,038
Operating grants and contributions	6,298	11,000	8,563	-	6,420	6,146	12,620	9,018	4,056	4,776
Capital grants and contributions	296,669	179,623	214,573	600,503	141,668	-	-	-	90,380	-
<b>Total business-type activities program revenues</b>	<b>3,279,942</b>	<b>3,370,300</b>	<b>3,241,223</b>	<b>3,440,937</b>	<b>2,920,470</b>	<b>2,843,518</b>	<b>3,050,910</b>	<b>2,969,948</b>	<b>3,187,748</b>	<b>2,977,814</b>
<b>Total primary government program revenues</b>	<b>\$ 3,745,934</b>	<b>\$ 3,839,935</b>	<b>\$ 5,133,574</b>	<b>\$ 3,929,175</b>	<b>\$ 3,350,054</b>	<b>\$ 3,501,912</b>	<b>\$ 3,412,748</b>	<b>\$ 3,443,255</b>	<b>\$ 3,733,534</b>	<b>\$ 3,796,527</b>

**City of Gilmer, Texas**  
**CHANGES IN NET POSITION (Continued)**  
**Last Ten Fiscal Years (Unaudited)**  
**(accrual basis of accounting)**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Net (Expenses) Revenue</b>										
Governmental activities	\$ (4,175,492)	\$ (3,954,993)	\$ (2,458,283)	\$ (4,086,548)	\$ (3,725,187)	\$ (3,587,404)	\$ (3,219,336)	\$ (3,037,014)	\$ (2,980,388)	\$ (3,008,182)
Business-type activities	512,027	798,789	737,040	969,121	495,425	552,675	767,390	671,371	535,266	206,943
<b>Total primary government net expense</b>	<u>\$ (3,663,465)</u>	<u>\$ (3,156,204)</u>	<u>\$ (1,721,243)</u>	<u>\$ (3,117,427)</u>	<u>\$ (3,229,762)</u>	<u>\$ (3,034,729)</u>	<u>\$ (2,451,946)</u>	<u>\$ (2,365,643)</u>	<u>\$ (2,445,122)</u>	<u>\$ (2,801,239)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 1,948,381	\$ 1,908,068	\$ 1,814,689	\$ 1,786,542	\$ 1,703,337	\$ 1,696,137	\$ 1,652,901	\$ 1,602,367	\$ 1,645,700	\$ 1,655,844
Sales taxes	1,900,238	1,767,272	1,649,954	1,602,074	1,502,969	1,372,365	1,408,116	1,345,814	1,318,473	1,248,586
Franchise Fees	322,465	332,181	319,980	318,245	338,410	340,188	231,683	213,583	218,720	226,266
Other taxes	61,302	54,268	56,213	61,625	56,214	54,966	49,427	37,161	58,680	70,874
Penalty & Interest	16,235	14,469	21,520	24,188	14,182	14,394	19,160	36,067	22,115	21,426
Miscellaneous Revenue	67,646	89,365	72,395	62,740	68,479	46,771	62,004	69,987	165,979	206,485
Investment earnings	38,871	23,815	17,858	23,074	18,048	8,978	6,995	7,791	12,339	15,600
Gain(Loss) on Disposition of Assets	8,808	96,170	80,277	-	(46,375)	-	-	51,675	3,339	19,444
Transfers	(57,072)	(216,318)	74,834	64,628	618,157	146,779	(56,808)	(79,029)	(498,678)	(540,752)
<b>Total governmental activities</b>	<u>4,306,874</u>	<u>4,069,290</u>	<u>4,107,720</u>	<u>3,943,116</u>	<u>4,273,421</u>	<u>3,680,578</u>	<u>3,373,478</u>	<u>3,285,416</u>	<u>2,946,667</u>	<u>2,923,773</u>
Business-type activities:										
Investment earnings	18,429	18,091	13,273	11,719	12,146	12,161	13,285	12,838	17,646	24,377
Miscellaneous Revenue	62,270	-	-	-	-	-	-	-	-	-
Gain(Loss) on Disposition of Assets	39,770	1,942	56,231	(563,485)	-	-	(129,566)	(1,929)	(24,725)	-
Transfers	57,072	216,318	(74,834)	(64,628)	(618,157)	(146,779)	56,808	79,029	498,678	540,753
<b>Total business-type activities</b>	<u>177,541</u>	<u>236,351</u>	<u>(5,330)</u>	<u>(616,394)</u>	<u>(606,011)</u>	<u>(134,618)</u>	<u>(59,473)</u>	<u>89,938</u>	<u>491,599</u>	<u>565,130</u>
<b>Total primary government</b>	<u>\$ 4,484,415</u>	<u>\$ 4,305,641</u>	<u>\$ 4,102,390</u>	<u>\$ 3,326,722</u>	<u>\$ 3,667,410</u>	<u>\$ 3,545,960</u>	<u>\$ 3,314,005</u>	<u>\$ 3,375,354</u>	<u>\$ 3,438,266</u>	<u>\$ 3,488,903</u>
<b>Change in Net Position</b>										
Governmental activities	\$ 131,382	\$ 114,297	\$ 1,649,437	\$ (143,432)	\$ 548,234	\$ 93,174	\$ 154,142	\$ 248,402	\$ (33,721)	\$ (84,409)
Business-type activities	689,568	1,035,140	731,710	352,727	(110,586)	418,057	707,917	761,309	1,026,865	772,073
<b>Total primary government</b>	<u>\$ 820,950</u>	<u>\$ 1,149,437</u>	<u>\$ 2,381,147</u>	<u>\$ 209,295</u>	<u>\$ 437,648</u>	<u>\$ 511,231</u>	<u>\$ 862,059</u>	<u>\$ 1,009,711</u>	<u>\$ 993,144</u>	<u>\$ 687,664</u>

Table 3

**City of Gilmer, Texas**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years (Unaudited)**  
**(modified accrual basis of accounting)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>General Fund</b>										
Nondisposable	\$ -	\$ -	\$ 9,929	\$ 7,362	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	190,727	320,368	388,551	585,414	1,820,752	47,258	46,481	32,317	28,431	103,108
Assigned	252,112	78,614	173,460	67,930	64,694	64,620	18,872	-	-	-
Unassigned	1,813,117	1,434,605	990,025	801,510	1,106,046	648,288	567,541	308,761	164,333	162,024
<b>Total general fund</b>	<u>\$ 2,255,956</u>	<u>\$ 1,833,587</u>	<u>\$ 1,561,965</u>	<u>\$ 1,462,216</u>	<u>\$ 2,991,492</u>	<u>\$ 760,166</u>	<u>\$ 632,894</u>	<u>\$ 341,078</u>	<u>\$ 192,764</u>	<u>\$ 265,132</u>
<b>All Other Governmental Funds</b>										
Restricted for Debt Service	\$ 1,381,748	\$ 1,144,113	\$ 974,592	\$ 832,189	\$ 679,504	\$ 582,458	\$ 595,472	\$ 693,561	\$ 632,184	\$ 1,260,949
Restricted for Other Purposes	142,710	137,006	137,196	125,694	114,776	120,583	110,069	141,538	128,021	115,068
<b>Total all other governmental funds</b>	<u>\$ 1,524,458</u>	<u>\$ 1,281,119</u>	<u>\$ 1,111,788</u>	<u>\$ 957,883</u>	<u>\$ 794,280</u>	<u>\$ 703,041</u>	<u>\$ 705,541</u>	<u>\$ 835,099</u>	<u>\$ 760,205</u>	<u>\$ 1,376,017</u>

Notes: The City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" in fiscal year 2012.

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# City of Gilmer, Texas

## CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Unaudited)

(modified accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Revenues</b>										
Property Taxes	\$ 1,939,448	\$ 1,887,755	\$ 1,814,372	\$ 1,804,492	\$ 1,695,959	\$ 1,683,175	\$ 1,645,846	\$ 1,651,562	\$ 1,637,736	\$ 1,661,524
Penalty & Interest	16,235	14,981	21,520	24,188	14,182	14,394	19,160	36,067	22,115	21,426
Sales Tax	1,900,238	1,767,272	1,649,954	1,602,074	1,502,969	1,372,365	1,408,116	1,345,814	1,318,473	1,248,586
Franchise Fees	322,465	332,181	319,980	318,246	338,410	340,188	231,683	213,583	218,720	226,266
Other Taxes	61,302	53,756	56,213	61,625	56,214	54,966	49,427	37,161	58,680	70,874
Fines and forfeitures	231,699	206,197	216,953	235,210	259,838	168,331	214,033	229,623	275,278	230,855
Licenses, permits, and fees	39,581	36,667	23,784	26,856	24,633	37,441	28,525	32,964	31,078	12,265
Intergovt. Revenue & Grants	126,000	126,000	122,954	73,540	60,809	59,684	69,089	167,497	310,058	634,458
Investment earnings	38,871	23,815	17,858	23,075	18,048	8,977	6,995	7,791	12,339	15,600
Rents & Royalties	38,595	35,481	38,800	45,948	50,184	42,699	46,400	38,432	39,906	46,199
Grant Revenue	20,035	17,057	234,792	101,831	29,000	366,264	-	-	-	-
Donations	-	49,507	1,235,796	-	-	1,000	100	1,600	1,185	13,080
Other revenue	65,616	64,991	87,113	62,740	83,547	49,637	61,904	68,388	51,646	76,007
<b>Total Revenues</b>	<b>4,800,085</b>	<b>4,615,660</b>	<b>5,840,089</b>	<b>4,379,825</b>	<b>4,133,793</b>	<b>4,199,121</b>	<b>3,781,278</b>	<b>3,830,482</b>	<b>3,977,214</b>	<b>4,257,140</b>
<b>Expenditures</b>										
Current:										
Legislative	25,693	21,864	30,005	26,940	29,248	28,600	26,894	24,678	15,842	15,848
Municipal Court	83,700	86,393	84,075	86,969	92,867	79,690	78,617	78,069	69,672	55,459
Executive/Administration	232,377	268,506	316,674	392,383	479,442	339,967	274,791	260,619	253,581	184,678
Community Services	156,308	147,105	140,512	166,289	181,424	494,391	163,407	136,029	106,224	126,207
Financial Administration	174,276	164,495	163,758	156,835	170,028	177,622	160,009	145,057	141,462	114,663
Police Department	1,443,036	1,466,656	1,340,591	1,350,877	1,484,964	1,316,445	1,222,123	1,272,561	1,169,954	905,311
Fire Department	660,257	625,501	638,413	692,493	544,512	530,265	523,595	476,032	665,384	419,969
Street Department	301,282	324,297	823,721	2,116,784	364,801	420,315	275,493	374,562	580,025	756,807
Parks & Lake	128,495	87,248	138,559	500	-	-	-	-	-	-
Civic Center	147,134	158,336	1,431,960	137,523	148,204	118,228	126,637	111,216	138,211	72,438
Non-Departmental	229,711	238,161	246,708	193,396	291,158	256,150	248,873	241,875	5,057,536	994,693
Debt Service:										
Principal retirement	307,303	294,451	277,022	254,228	270,000	260,000	255,000	245,000	240,000	122,000
Interest and fiscal changes	193,640	204,155	212,185	232,334	187,325	199,454	204,200	211,740	75,228	32,221
Bond/Agent Fees	2,900	1,550	3,050	2,575	35,592	-	2,573	2,481	195,395	-
<b>Total Expenditures</b>	<b>4,086,112</b>	<b>4,088,718</b>	<b>5,847,233</b>	<b>5,810,126</b>	<b>4,279,565</b>	<b>4,221,127</b>	<b>3,562,212</b>	<b>3,579,919</b>	<b>8,708,514</b>	<b>3,800,294</b>

# City of Gilmer, Texas

## CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Unaudited)

(modified accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Excess of Revenues Over (Under)</b>										
<b>Expenditures</b>	713,973	526,942	(7,144)	(1,430,301)	(145,772)	(22,006)	219,066	250,563	(4,731,300)	456,846
<b>Other financing sources (uses)</b>										
Sale of Assets	8,808	130,330	129,462	-	-	-	-	51,675	3,339	24,827
Loan Proceeds	-	-	56,500	-	-	-	-	-	-	-
Transfers in	606,037	736,289	795,188	775,438	1,436,104	761,102	635,358	516,306	507,045	211,161
Transfers out	(663,109)	(952,607)	(720,354)	(710,809)	(817,946)	(614,323)	(692,166)	(595,336)	(1,005,723)	(751,914)
Debt issuance	-	-	-	-	1,810,000	-	-	-	4,545,000	-
Premium/Discount on debt issuance	-	-	-	-	40,179	-	-	-	(23,732)	-
Accrued Interest on Bonds Issued	-	-	-	-	-	-	-	-	17,191	-
<b>Total Other Financing Sources (Uses)</b>	(48,264)	(85,988)	260,796	64,629	2,468,337	146,779	(56,808)	(27,355)	4,043,120	(515,926)
<b>Net change in fund balances</b>	<u>\$ 665,709</u>	<u>\$ 440,954</u>	<u>\$ 253,652</u>	<u>\$ (1,365,672)</u>	<u>\$ 2,322,565</u>	<u>\$ 124,773</u>	<u>\$ 162,258</u>	<u>\$ 223,208</u>	<u>\$ (688,180)</u>	<u>\$ (59,080)</u>
<b>Debt service as percentage of noncapital expenditures</b>	12.7%	12.8%	12.8%	11.6%	12.0%	11.7%	13.3%	13.5%	8.7%	4.3%

Table 5

**City of Gilmer, Texas**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years (Unaudited)**

Fiscal Year Ended Sept 30	Real Property		Personal Property				Mineral Lease	Less Exemptions, Prod. Loss & Homestead Cap	Total Assessed Value	Tax Rate	Estimated Tax Value	Ratio of Total Assessed Value to Total Est. Actual Value
	Residential Assessed Value	Commercial Assessed Value	Industrial	Commercial	Industrial	Ag & Timber						
2010	145,284,316	64,103,069	9,863,680	24,711,191	16,327,424	1,537,542	1,721,830	98,397,236	263,549,051	0.629000	263,549,051	100.0%
2011	143,589,838	62,688,179	9,134,490	25,659,509	17,593,989	1,458,620	1,794,986	96,027,736	261,919,610	0.631400	261,919,610	100.0%
2012	143,066,680	64,399,008	8,156,000	24,102,917	17,691,347	1,486,380	1,374,522	95,070,923	260,276,853	0.636419	260,276,853	100.0%
2013	154,162,891	68,244,495	8,550,810	24,064,515	18,690,902	1,509,590	984,966	87,671,007	276,208,169	0.635424	276,208,169	100.0%
2014	152,634,129	68,057,390	8,690,900	23,513,279	18,568,706	1,542,220	862,161	95,399,430	273,868,785	0.625178	273,868,785	100.0%
2015	152,852,883	75,942,991	8,701,460	24,992,009	22,428,118	1,211,440	559,942	84,167,301	286,688,842	0.625178	286,688,842	100.0%
2016	159,166,696	74,669,206	9,192,340	23,527,759	21,525,890	1,241,920	199,318	85,044,175	289,523,128	0.629523	289,523,128	100.0%
2017	168,238,000	81,676,482	9,227,092	24,313,233	20,724,028	1,971,800	275,999	91,157,570	306,426,633	0.629523	306,426,633	100.0%
2018	164,012,232	86,300,913	9,098,217	26,530,910	23,159,653	1,112,510	160,421	90,578,472	310,374,856	0.629523	310,374,856	100.0%
2019	172,343,434	89,252,034	8,901,165	23,863,755	25,968,353	1,001,320	259,401	88,236,724	321,589,461	0.629523	321,589,461	100.0%

Notes: The appraisal of property within the City is the responsibility of the Upshur Appraisal District. The Appraisal District is required under the Texas Property Tax Code to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining the market value of property, different methods of appraisal may be used, including the cost method of appraisal, the income method of appraisal, and the market data comparison basis of appraisal, and the method considered most appropriate by the chief appraiser is to be used. The value placed upon property within the Appraisal District is subject to review by a five member Appraisal Review Board.

Source: Upshur Appraisal District.



Table 6

**City of Gilmer, Texas**  
***DIRECT AND OVERLAPPING PROPERTY TAX RATES***  
**Last Ten Fiscal Years (Unaudited)**

Fiscal Year	CITY OF GILMER			UPSHUR COUNTY			GILMER SCHOOL DISTRICT			UPSHUR ESD #1			Total Direct & Overlapping Rates
	Operating	Debt Service	Total Rate	Operating	Debt Service	Total Rate	Operating	Debt Service	Total Rate	Operating	Debt Service	Total Rate	
2010	0.416900	0.219100	0.636000	0.391500	0.026500	0.418000	1.040000	0.155000	1.195000	0.030000	0.000000	0.030000	2.279000
2011	0.412400	0.216600	0.629000	0.417500	0.032400	0.449900	1.040000	0.155000	1.195000	0.030000	0.000000	0.030000	2.303900
2012	0.412200	0.219200	0.631400	0.436700	0.033400	0.470100	1.040000	0.155000	1.195000	0.030000	0.000000	0.030000	2.326500
2013	0.406837	0.229582	0.636419	0.478700	0.033500	0.512200	1.170000	0.014500	1.184500	0.030000	0.000000	0.030000	2.363119
2014	0.419305	0.216119	0.635424	0.522300	0.000000	0.522300	1.170000	0.015000	1.185000	0.030000	0.000000	0.030000	2.372724
2015	0.407213	0.217965	0.625178	0.566600	0.000000	0.566600	1.170000	0.015000	1.185000	0.030000	0.000000	0.030000	2.406778
2016	0.418761	0.206417	0.625178	0.558400	0.000000	0.558400	1.170000	0.050000	1.220000	0.030000	0.000000	0.030000	2.433578
2017	0.433832	0.195691	0.629523	0.569800	0.000000	0.569800	1.170000	0.050000	1.220000	0.070000	0.000000	0.070000	2.489323
2018	0.440419	0.189104	0.629523	0.595000	0.000000	0.595000	1.170000	0.050000	1.220000	0.070000	0.000000	0.070000	2.514523
2019	0.438801	0.190722	0.629523	0.615000	0.000000	0.615000	1.170000	0.140000	1.310000	0.070000	0.000000	0.070000	2.624523

Note: The entire City was located in Upshur County and within the Gilmer Independent School District.

Source: Upshur County Truth in Taxation Summary, Texas Property Tax Code 26.16

Table 7

**City of Gilmer, Texas**  
**PRINCIPAL PROPERTY TAX PAYERS**  
**Current and Nine Years Ago (Unaudited)**

Taxpayer	2019			2010		
	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation
Rob Roy Industries	\$ 9,711,060	1	3.02%	\$ 9,150,340	1	3.47%
Walmart Stores Texas	9,634,220	2	2.99%	7,905,970	2	3.00%
Hixson Lumber Company	4,877,900	3	1.52%	3,219,780	5	1.22%
Wesley Partners	4,588,260	4	1.43%	3,079,290	7	1.17%
AEP Southwestern	3,288,050	5	1.02%	3,428,710	3	1.30%
Gilmer National Bank	3,264,620	6	1.01%	2,908,250	9	1.10%
Coil Specialists	3,190,680	7	0.99%	-		-
ETEX Telephone Coop	2,800,180	8	0.87%	2,986,190	8	1.13%
First National Gilmer	2,679,000	9	0.83%	-		0.00%
Automotive Properties	2,650,810	10	0.82%	-		0.00%
Dean Lumber Co.	-		-	3,406,180	4	1.29%
First American Commercial Bancorp	-		-	3,120,820	6	1.18%
Total	<u>\$ 321,959,841</u>			<u>\$ 263,549,051</u>		

Source: Municipal Advisory Council of Texas

Table 8

**City of Gilmer, Texas**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years (Unaudited)**

Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Tax Levy		Amount	Percentage of Tax Levy
2010	1,657,352	1,605,551	96.87%	33,360	1,638,911	98.9%
2011	1,641,300	1,582,539	96.42%	41,224	1,623,763	98.9%
2012	1,650,535	1,598,905	96.87%	34,547	1,633,452	99.0%
2013	1,656,907	1,598,376	96.47%	39,208	1,637,584	98.8%
2014	1,712,194	1,646,786	96.18%	40,808	1,687,594	98.6%
2015	1,711,717	1,656,354	96.77%	29,650	1,686,004	98.5%
2016	1,787,675	1,740,839	97.38%	18,634	1,759,473	98.4%
2017	1,818,198	1,765,132	97.08%	-	1,765,132	97.1%
2018	1,924,996	1,853,508	96.29%	19,988	1,873,496	97.3%
2019	1,953,881	1,876,400	96.03%	43,519	1,919,919	98.3%

Table 9

**City of Gilmer, Texas**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years (Unaudited)**

Fiscal Year	Governmental Activities					Business-type Activities									Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Certificates of Obligation	Sales Tax & Revenue Bonds	Premium or Discount on Bonds	Notes Payable	Tax & Revenue		Premium or									
						Certificate of Obligation	Revenue Bonds	Refunding Bonds	Discount on Bonds	Capital Lease	Notes Payable						
2010	575,000	-	-	-	-	5,785,000	9,945,000	-	-	101,574	225,138	16,631,712	20.00%	3,391			
2011	470,000	-	4,410,000	-	-	5,510,000	-	4,910,000	-	-	-	15,300,000	17.05%	3,116			
2012	360,000	-	4,275,000	-	-	5,230,000	-	4,655,000	-	-	-	14,520,000	15.27%	2,931			
2013	245,000	-	4,135,000	-	-	875,000	-	8,720,000	-	-	-	13,975,000	13.66%	2,804			
2014	125,000	-	3,995,000	(20,057)	-	450,000	-	8,520,000	262,221	-	-	13,332,164	11.38%	2,650			
2015	-	1,810,000	3,850,000	21,184	-	1,750,000	-	8,315,000	282,712	-	-	16,028,896	13.17%	3,150			
2016	-	1,705,772	3,700,000	18,899	-	1,649,228	-	7,820,000	261,120	-	-	15,155,019	13.11%	2,944			
2017	-	1,583,750	3,545,000	16,613	56,500	1,531,250	-	7,320,000	239,528	-	-	14,292,641	12.24%	2,760			
2018	-	1,454,101	3,385,000	14,327	51,698	1,405,899	-	6,815,000	217,934	-	-	13,343,959	11.24%	2,561			
2019	-	1,316,826	3,220,000	12,042	46,670	1,273,174	-	6,305,000	196,342	-	-	12,370,054	10.47%	2,386			

Notes: Details regarding the City's outstanding debt can be found in the notes to financial statements.

Table 10

# City of Gilmer, Texas

## *RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING* Last Ten Fiscal Years (Unaudited)

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Actual Taxable Value<sup>1</sup> of Property</b>	<b>Per Capita<sup>2</sup></b>
2010	575,000	294,130	280,870	0.11%	57
2011	470,000	270,010	199,990	0.08%	41
2012	360,000	271,940	88,060	0.03%	18
2013	245,000	99,978	145,022	0.05%	29
2014	125,000	19,991	105,009	0.04%	21
2015	-	-	-	0.00%	-
2016	-	-	-	0.00%	-
2017	-	-	-	0.00%	-
2018	-	-	-	0.00%	-
2019	-	-	-	0.00%	-

<sup>1</sup>See the Schedule of Assessed and Estimated Actual Value of Taxable Property for property value data.

<sup>2</sup>Population data can be found in the Schedule of Demographic and Economic Statistics.

# City of Gilmer, Texas

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

As of September 30, 2019 (Unaudited)

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable <sup>1</sup>	Estimated Share of Overlapping Debt
Debt repaid with property taxes:			
Gilmer ISD (as of 09/30/2019)	\$ 47,565,000	33.19%	\$ 15,786,824
Upshur County (as of 09/30/2019)	-	14.67%	-
Subtotal, overlapping debt			<u>15,786,824</u>
City of Gilmer	5,365,000	100.00%	5,365,000
Total direct and overlapping debt			<u>\$ 21,151,824</u>

### DATA SOURCE: Texas Municipal Advisory Council

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping by the residents and businesses of the City of Gilmer, Texas. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident--and therefore responsible for repaying the debt--of each overlapping government.

<sup>1</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the city's boundaries and dividing it by each unit's total taxable assessed value.

Table 12

**City of Gilmer, Texas**  
**LEGAL DEBT MARGIN INFORMATION**  
**Last Ten Fiscal Years (Unaudited)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Tax Rate Limit	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50
Current Tax Rate	<u>0.629523</u>	<u>0.629523</u>	<u>0.629523</u>	<u>0.629523</u>	<u>0.625178</u>	<u>0.625178</u>	<u>0.635424</u>	<u>0.636419</u>	<u>0.631400</u>	<u>0.629000</u>
Available Tax Rate	<u><u>\$ 1.87048</u></u>	<u><u>\$ 1.87048</u></u>	<u><u>\$ 1.87048</u></u>	<u><u>\$ 1.87048</u></u>	<u><u>\$ 1.87482</u></u>	<u><u>\$ 1.87482</u></u>	<u><u>\$ 1.86458</u></u>	<u><u>\$ 1.86358</u></u>	<u><u>\$ 1.86860</u></u>	<u><u>\$ 1.87100</u></u>

Note: There is no direct debt limitation in the City Charter or under state law. The City operates as a Home Rule city under the State Constitution that limits the maximum tax rate (Article XI, Section 4 & 5, Texas Constitution), for all city purposes, to \$2.50 per \$100 assessed valuation.

Table 13

**City of Gilmer, Texas**  
**PLEDGED-REVENUE COVERAGE**  
**Last Ten Fiscal Years (Unaudited)**

Fiscal Year	Water Revenue Bonds					
	Utility	Less:	Net	Debt Service		Coverage
	Service Charges	Operating Expenses	Available Revenue	Principal	Interest	
2010	2,103,428	904,671	1,198,757	705,652	911,297	74.1%
2011	2,234,449	898,943	1,335,506	766,998	886,555	80.8%
2012	2,069,768	877,713	1,192,055	535,000	448,586	121.2%
2013	2,130,171	916,922	1,213,249	555,000	429,485	123.2%
2014	2,027,628	921,098	1,106,530	625,000	320,188	117.1%
2015	1,947,614	1,005,086	942,528	655,000	292,313	99.5%
2016	2,010,266	1,093,665	916,601	595,772	315,324	100.6%
2017	2,128,684	1,055,676	1,073,008	617,977	289,493	118.2%
2018	2,279,780	1,126,850	1,152,930	630,351	275,129	127.3%
2019	2,053,624	1,171,255	882,369	642,725	259,568	97.8%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.  
Operating expenses do not include interest or depreciation.



**City of Gilmer, Texas**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Fiscal Years (Unaudited)**

<b>Fiscal Year</b>	<b>Population<sup>1</sup></b>	<b>Median Personal Income<sup>3</sup></b>	<b>Per Capita<sup>5</sup> Personal Income</b>	<b>School Enrollment<sup>4</sup></b>	<b>Unemployment Rate<sup>2</sup></b>
2010	4,905	36,688	16,958	2,350	8.80%
2011	4,910	39,341	18,276	2,422	7.90%
2012	4,954	39,004	19,195	2,413	6.70%
2013	4,984	44,844	20,534	2,390	6.30%
2014	5,031	46,618	23,278	2,462	5.10%
2015	5,088	46,122	23,922	2,415	5.20%
2016	5,148	41,103	22,455	2,421	6.30%
2017	5,179	44,672	22,547	2,418	4.30%
2018	5,210	36,418	22,790	2,418	4.10%
2019	5,184	36,418	22,790	2,493	3.80%

**Data Sources:**

- <sup>1</sup> Texas State Data Center & Office of the State Demographer
- <sup>2</sup> State Department of Labor and City-Data.com
- <sup>3</sup> US 2010 Census adjusted by CPI for inflation, expressed in thousands
- <sup>4</sup> Texas Education Agency
- <sup>5</sup> U. S. Census Bureau American Fact Finder

Table 15

**City of Gilmer, Texas**  
**PRINCIPAL EMPLOYERS**  
**Current and Nine Years Ago (Unaudited)**

Employer	2019			2010		
	No. Employees <sup>1</sup>	Rank	Percentage of Total City Employment <sup>2</sup>	No. Employees <sup>1</sup>	Rank	Percentage of Total City Employment <sup>2</sup>
Gilmer ISD	409	1	36.3%	389	1	31.5%
Upshur County	219	2	19.4%	234	3	18.9%
Walmart	194	3	17.2%	249	2	20.1%
Hixson Lumber Company	150	4	13.3%	147	4	11.9%
ETEX	109	5	9.7%	88	6	7.1%
Upshur Rural Electric	103	6	9.1%	20	10	1.6%
RobRoy Industries	79	7	7.0%	110	5	8.9%
Custom Commodities	70	8	6.2%	85	7	6.9%
CSI	67	9	6.0%	58	9	4.7%
City of Gilmer	54	10	4.8%	52	8	4.2%
City of Gilmer Total <sub>2</sub>	1,126		73.36%	1,236		65.45%

<sup>1</sup> Employment numbers provided by respective employers

<sup>2</sup> Total City employment calculated from US Census American Fact Finder

Table 16

# City of Gilmer, Texas

## FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years (Unaudited)

Function / Program	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>General Government</b>										
City Administration	3	3	3	3	3	3	3	3	3	3
Finance	2	2	2	2	2	2	2	2	2	2
Municipal court	1	1	1	1	1	1	1	1	1	1
Community Development	1	1	1	1	1	1	1	1	1	1
Permits/Billing	3	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
<b>Police</b>										
Administration	1	1	1	1	1	1	1	1	1	1
Officers	16	16	16	16	16	16	16	16	16	16
Civilians	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5
Animal control	1	1	1	1	1	1	1	1	1	1
<b>Fire</b>										
Firefighters and officers	9	7	7	7	7	7	7	7	7	7
<b>Public Works</b>										
Public Works Administration	1	1	1	1	1	1	1	1	1	1
Public Works Employees	11	11	10	9	9	9	9	9	9	9
<b>Civic Center</b>										
Administration	1	1	1	1	1	1	1	1	1	1
<b>Total all governmental funds</b>	<u>54</u>	<u>51</u>	<u>50</u>	<u>49</u>	<u>49</u>	<u>49</u>	<u>49</u>	<u>49</u>	<u>49</u>	<u>49</u>

Table 17

**City of Gilmer, Texas**  
**OPERATING INDICATORS BY FUNCTIONS/PROGRAM**  
**Last Ten Fiscal Years (Unaudited)**

Function/Program	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government										
Building permits issued	20.00	99.00	115.00	157.00	145.00	214.00	244.00	166.00	*	*
Building inspections conducted	240.00	196.00	116.00	166.00	165.00	243.00	258.00	210.00	*	*
Public Safety										
Police:										
Physical arrests	478.00	385.00	479.00	494.00	718.00	467.00	351.00	319.00	314.00	291.00
Traffic violations	2,739.00	2,935.00	1,825.00	1,696.00	2,331.00	1,429.00	1,644.00	1,661.00	2,164.00	2,079.00
Fire:										
Emergency responses	456.00	593.00	481.00	434.00	423.00	457.00	413.00	362.00	540.00	408.00
Fires extinguished	117.00	201.00	133.00	132.00	174.00	161.00	194.00	134.00	228.00	158.00
Inspections	55.00	94.00	24.00	21.00	23.00	26.00	25.00	20.00	22.00	22.00
Highways and streets										
Street resurfacing (miles)	1.00	-	0.70	0.77	8.15	-	-	-	1.04	-
Potholes repaired	1,500.00	300.00	300.00	300.00	300.00	300.00	300.00	300.00	300.00	300.00
Water										
New connections	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Water main breaks	19.00	45.00	31.00	25.00	35.00	29.00	20.00	30.00	30.00	25.00
Average daily consumption (thousands of gallons)	561.00	618.00	668.00	662.00	713.00	660.00	717.00	725.00	841.00	776.00
Peak daily consumption (thousands of gallons)	2,053.00	1,081.00	1,439.00	1,086.00	1,278.00	987.00	1,362.00	1,299.00	1,498.00	1,287.00
Municipal Court										
Cases processed	3,330.00	3,015.00	2,775.00	2,529.00	3,551.00	2,146.00	2,548.00	2,577.00	3,259.00	3,073.00
General Services										
Work orders	1,885.00	13,382.00	11,594.00	9,445.00	6,736.00	4,732.00	2,485.00	604.00	372.00	277.00
Information Technology										
Personal computers / laptop	20.00	20.00	20.00	20.00	20.00	20.00	20.00	20.00	20.00	20.00
Service requests	*	*	66.00	43.00	59.00	29.00	*	*	*	*

NOTES: "\*" denotes data not available

Table 18

**City of Gilmer, Texas**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**Last Ten Fiscal Years (Unaudited)**

Function	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Police										
Number of stations	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Number of patrol units	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Fire										
Number of stations	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Number of vehicles	11.00	11.00	11.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Streets and Grounds										
Streets (miles)	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40
Water										
Water mains	55.80	55.80	55.80	55.80	55.80	55.80	55.80	55.80	55.80	55.80
Fire hydrants	291.00	291.00	291.00	291.00	282.00	282.00	282.00	282.00	282.00	282.00
Storage capacity	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00	2,075,000.00
Wastewater										
Sanitary sewer (miles)	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20
General Services										
Facilities	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Fleet vehicles	14.00	14.00	14.00	11.00	11.00	11.00	11.00	11.00	9.00	8.00
Network servers	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00

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## COMPLIANCE SECTION

This section includes financial information and disclosures not required by the Governmental Accounting Standards Board and not considered a part of the basic financial statements. It may, however, include information which is required by other entities.

# KAREN A. JACKS & ASSOCIATES, P.C.

## Certified Public Accountants

P.O. Box 3167  
Longview, Texas 75606

Phone: 903-238-8822

1501 Colony Circle  
Longview, Texas 75604

Fax: 903-238-9838

Karen A. Jacks, CPA, CGMA  
Peggy J. Lantz, CPA

Chanie A. Johnson, CPA

Independent Auditors' Report on Internal Control over Financial Reporting and  
On Compliance and Other Matters Based on an Audit of Financial Statements  
Performed In Accordance With Government Auditing Standards

Honorable Mayor and City Council  
City of Gilmer, Texas  
110 Buffalo  
Gilmer, Texas 75644

Honorable Mayor and City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Gilmer, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise City of Gilmer, Texas' basic financial statements, and have issued our report thereon dated March 11, 2020.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Gilmer, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Gilmer, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Gilmer, Texas' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Gilmer, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material



effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Karen A. Jacks & Associates, P.C.*

Karen A. Jacks & Associates, P.C.

Longview, Texas  
March 11, 2020

# CITY OF GILMER, TEXAS

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

### A. Summary of Auditor's Results

#### 1. Financial Statements

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

One or more material weaknesses identified?

\_\_\_\_\_ Yes      X No

One or more significant deficiencies identified that  
are not considered to be material weaknesses?

\_\_\_\_\_ Yes      X None Reported

Noncompliance material to financial  
statements noted?

\_\_\_\_\_ Yes      X No

### B. Financial Statement Findings

NONE

### C. Federal Award Findings and Questioned Costs

NONE

**CITY OF GILMER, TEXAS****SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

<u>Finding/Recommendation</u>	<u>Current Status</u>	<u>Management's Explanation If Not Implemented</u>
None.		

**CITY OF GILMER, TEXAS**  
CORRECTIVE ACTION PLAN  
FOR THE YEAR ENDED SEPTEMBER 30, 2019

None required.

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